GENERAL ASSEMBLY OF NORTH CAROLINA

Session 2007

Legislative Incarceration Fiscal Note

(G.S. 120-36.7)

BILL NUMBER: Senate Bill 150 (First Edition)

SHORT TITLE: Outdoor Adv. Vegetation Removal Changes.

SPONSOR(S): Senator Jenkins

FISCAL IMPACT

Yes (X) No () No Estimate Available ()

<u>FY 2007-08</u> <u>FY 2008-09</u> <u>FY 2009-10</u> <u>FY 2010-11</u> <u>FY 2011-12</u>

GENERAL FUND

No significant impact is anticipated. Exact amount cannot be determined.

Correction See Assumptions and Methodology, p. 2-3

No significant impact is anticipated. Exact amount cannot be determined.

Judicial

See Assumptions and Methodology, p. 3

TOTAL

EXPENDITURES: Amount cannot be determined.

ADDITIONAL

PRISON BEDS: None anticipated; impact on local jails cannot be quantified.

(cumulative)*

POSITIONS: None anticipated.

(cumulative)

PRINCIPAL DEPARTMENT(S) & PROGRAM(S) AFFECTED: Department of Correction;

Judicial Branch; Local Government.

EFFECTIVE DATE: When it becomes law.

*This fiscal analysis is independent of the impact of other criminal penalty bills being considered by the General Assembly, which could also increase the projected prison population and thus the availability of prison beds in future years. The Fiscal Research Division is tracking the cumulative effect of all criminal penalty bills on the prison system as well as the Judicial Department.

BILL SUMMARY: Effective when it becomes law.

Source: Bill Digest S.B. 150 (02/13/0200).

ASSUMPTIONS AND METHODOLOGY:

General

In effect, the addition of proposed G.S. 136-133.1, which delineates the maximum area and parameters for vegetation removal with regard to outdoor advertising, creates a new offense for violation of Article 11, Chapter 136. Current G.S. 136-135 provides that it is unlawful for anyone to place, erect, or "maintain" outdoor advertising along the interstate system or primary system in violation of Article 11 or rules adopted by the Department of Transportation. Therefore, the removal of vegetation outside the boundaries prescribed by S.B. 150 would constitute "maintenance" of advertising in violation of Article 11, a Class 1 misdemeanor offense under G.S. 136-135.

Because this proposed offense is new, there is no historical data from which to estimate the potential frequency of violation, or resultant charges and convictions. Thus, Fiscal Research cannot quantify the impact of this proposal. In addition, the Administrative Office of the Courts presently does not maintain an offense code for G.S. 136-135, indicating that offenses under this statute are infrequently charged and/or infrequently result in conviction. Accordingly, given the nature of this offense and existing penalty level, Fiscal Research does not anticipate a significant impact due to this proposed legislation.

Department of Correction: Division of Prisons

Based on the most recent prison population projections and estimated available bed capacity, *there* are no surplus prison beds available over the immediate five-year horizon or beyond. Therefore, any new felony conviction that results in an active sentence will require an additional prison bed.

Because Class 1 misdemeanants serve their designated terms of incarceration within local jails, any resultant active sentence due to this proposal should not impact the state's prison population.¹ The potential impact on local jail populations is unknown.

In FY 2005-06, 20% of Class 1 misdemeanor convictions resulted in active sentences, with an average estimated time served of 31 days. Accordingly, to the extent that future convictions for the proposed offense were to result in active sentences longer than 30 days, the Department of Correction could incur some additional costs for county reimbursement. However, given the typical length for Class 1 active sentences, Fiscal Research does not anticipate a significant increase in reimbursements due to this proposal.

Department of Correction: Division of Community Corrections

In FY 2005-06, 80% of Class 1 misdemeanor convictions resulted in either intermediate or community punishments, predominantly special, intensive, or general supervision probation. Thus, if future convictions for the proposed offense were to occur, the Division of Community Corrections (DCC) would likely assume some additional costs for offenders placed under its

¹ Active sentences between 1-90 days are served in local jails. The Department of Correction reimburses counties \$18 per day for offenders housed longer than 30 days (between 30 and 90). Sentences longer than 90 days are to be served in state prison; however, when bed shortages demand it, the State may lease needed beds from counties.

supervision. However, it is not known how many offenders would be sentenced to intermediate or community punishments, to which type, or for how long.

Presently, general supervision of intermediate and community offenders by a probation officer costs DCC \$1.96 per offender, per day; no cost is assumed for those receiving unsupervised probation, or who are ordered only to pay fines, fees, or restitution. DCC also incurs a daily cost of \$0.69 per offender sentenced to the Community Service Work Program. However, the daily cost per offender on intermediate sanction is much higher, ranging from \$7.71 to \$14.97 depending on the type of sanction. Intensive supervision probation is the most frequently used intermediate sanction, and costs an estimated \$14.97 per offender, per day. On average, intensive supervision lasts six-months, with general supervision assumed for a designated period thereafter.

Judicial Branch

There is no readily available data from which to determine the number charges that might occur for violation of G.S. 136-133.1. However, the Administrative Office of the Courts expects that any additional cases resulting from this proposal would increase court-time requirements and workloads for district attorneys, district court judges, clerks, court reporters, and indigent defense counsel. Presently, the estimated cost per Class 1 misdemeanor trial is \$3,702; the estimated cost per plea is \$243. Actual costs may vary from this general estimate, which includes indigent defense costs.

SOURCES OF DATA: Department of Correction; Judicial Branch; North Carolina Sentencing and Policy Advisory Commission.

TECHNICAL CONSIDERATIONS: None

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