GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2007

Η

HOUSE BILL 798

Short Title: Guardianship/Incompetency.

(Public)

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Sponsors:	Representatives Bordsen, Goodwin (Primary Sponsors); and Alexander.
Referred to:	Judiciary II.

March 15, 2007

1	A BILL TO BE ENTITLED
2	AN ACT TO AMEND THE PROCEDURES FOR DETERMINING
3	INCOMPETENCY UNDER THE LAWS RELATING TO GUARDIANSHIP AS
4	RECOMMENDED BY THE HOUSE STUDY COMMITTEE ON STATE
5	GUARDIANSHIP LAWS.
6	The General Assembly of North Carolina enacts:
7	SECTION 1. The Revisor of Statutes shall substitute in Chapter 35A of the
8	General Statutes, wherever they occur, the terms "incompetent", "incompetency",
9	"competency", and "competent", respectively, with the terms "incapacitated",
10	"incapacity", "legal capacity", and "not capacitated", respectively, unless the terms are
11	otherwise amended by this act.
12	SECTION 2. G.S. 35A-1101 reads as rewritten:
13	"§ 35A-1101. Definitions.
14	When used in this Subchapter:
15	(1) "Autism" means a physical disorder of the brain which causes
16	disturbances in the developmental rate of physical, social, and
17	language skills; abnormal responses to sensations; absence of or delay
18	in speech or language; or abnormal ways of relating to people, objects,
19	and events. Autism occurs sometimes by itself and sometimes in
20	conjunction with other brain-functioning disorders.
21	(2) "Cerebral palsy" means a muscle dysfunction, characterized by
22	impairment of movement, often combined with speech impairment,
23	and caused by abnormality of or damage to the brain.
24	(3) "Clerk" means the clerk of superior court.
25	(4) "Designated agency" means the State or local human services agency
26	designated by the clerk in the clerk's order to prepare, cause to be
27	prepared, or assemble a multidisciplinary evaluation and to perform
28	other functions as the clerk may order. A designated agency includes,
29	without limitation, State, local, regional, or area mental health, mental

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1		retardation, vocational rehabilitation, public health, social service, and
2		developmental disabilities agencies, and diagnostic evaluation centers.
3	(5)	"Epilepsy" means a group of neurological conditions characterized by
4		abnormal electrical-chemical discharge in the brain. This discharge is
5		manifested in various forms of physical activity called seizures, which
6		range from momentary lapses of consciousness to convulsive
7		movements.
8	(6)	"Guardian ad litem" means a guardian appointed pursuant to
9	(0)	G.S. 1A-1, Rule 17, Rules of Civil Procedure.
10	(7)	"Incompetent adult" Incapacitated adult means an adult or
10	(\prime)	
		emancipated minor who lacks sufficient capacity to manage the adult's
12		own affairs or to make or communicate important decisions
13		concerning the adult's person, family, or property whether the lack of
14		capacity is due to mental illness, mental retardation, epilepsy, cerebral
15		palsy, autism, inebriety, senility, disease, injury, or similar cause or
16		condition.is unable to receive and evaluate information or make or
17		communicate decisions to such an extent that the individual lacks the
18		ability, even with the use of appropriate technological assistance, to
19		meet essential requirements for physical health, safety, or self-care or
20		manage the individual's property or business affairs.
21	(8)	"Incompetent child" <u>Incapacitated minor</u> means a minor who is at least
22	(-)	17 1/2 years of age and who, other than by reason of minority, lacks
23		sufficient capacity to make or communicate important decisions
23		concerning the child's person, family, or property whether the lack of
24 25		capacity is due to mental illness, mental retardation, epilepsy, cerebral
23 26		
20 27		palsy, autism, inebriety, disease, injury, or similar cause or
		condition. who is unable to receive and evaluate information or make
28		or communicate decisions to such an extent that the individual lacks
29		the ability, even with the use of appropriate technological assistance,
30		to meet essential requirements for physical health, safety, or self-care
31		or manage the individual's property or business affairs.
32	(9)	"Indigent" means unable to pay for legal representation and other
33		necessary expenses of a proceeding brought under this Subchapter.
34	(10)	"Inebriety" means the habitual use of alcohol or drugs rendering a
35		person incompetent to transact ordinary business concerning the
36		person's estate, dangerous to person or property, cruel and intolerable
37		to family, or unable to provide for family.
38	(11)	"Interim guardian" means a guardian, appointed prior to adjudication
39	(-)	of incompetence and for a temporary period, for a person who requires
40		immediate intervention to address conditions that constitute imminent
41		or foreseeable risk of harm to the person's physical well-being or to the
42		person's estate.
42	(12)	"Mental illness" means an illness that so lessens the capacity of a
	(12)	
44		person to use self control, judgment, and discretion in the conduct of

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1		the person's affairs and social relations as to ma	aka it nacassary or
2		advisable for the person to be under treatment,	-
3		guidance, or control. The term "mental illness" en	-
4		disease", "mental disorder", "lunacy", "unsoundr	•
5		"insanity".	css of mind, and
6	(13)	"Mental retardation" means significantly su	ubaverage general
7	~ /	intellectual functioning existing concurrently with	6 6
8		behavior and manifested before age 22.	
9	(14)	"Multidisciplinary evaluation" means an evaluation	
10		current medical, psychological, and social work eva	
11		by the clerk and that may include current evaluation	• •
12		in other disciplines, including without limitation ec	
13		rehabilitation, occupational therapy, vocational t	
14		speech and hearing, and communications disorder	
15		current if made not more than one year from the	
16		presented to or considered by the court. The evalu	
17		the nature and extent of the disability and recomm	iend a guardianship
18		plan and program.	
19	(15)	"Respondent" means a person who is alleged to b	be incompetent in a
20		proceeding under this Subchapter.	
21	(16)	"Treatment facility" has the same meaning	÷
22		G.S. 122C-3(14), and includes group homes, ha	lfway houses, and
23		other community-based residential facilities.	
24	(17)	"Ward" means a person who has been adjudicated	
25		adult or minor for whom a guardian has been appe	pinted by a court of
26		competent jurisdiction."	
27		FION 3. G.S. 35A-1108 reads as rewritten:	
28	0	ssuance of notice.	
29	. ,	n five days after filing of the petition, the clerk s	
30		te, time, and place for a hearing on the petition, whi	
31	•	ys nor more than 30 days after service of the notice	▲
32	-	ess the clerk extends the time for good cause, for	
33	-	y professional evaluation as provided in G.S. 35A-1	HH, evaluation, or
34	▲	on of a mediation.	
35		nultidisciplinary professional evaluation or mediatio	
36		g has been issued, the clerk may extend the time for	-
37	•	arties that the hearing has been continued, the reasonable in the second s	
38		place of the new hearing, which shall not be less that	n 10 days nor more
39 40	•	er service of such notice on the respondent.	d d h c c c 1 d 1
40		equent notices to the parties shall be served as prov	naea by G.S. IA-I,
41		f Civil Procedure, unless the clerk orders otherwise."	
42	SEC	FION 4. G.S. 35A-1111 reads as rewritten:	

42 SECTION 4. G.S. 35A-1111 reads as rewritten:
43 "§ 35A-1111. Multidisciplinary Professional evaluation.

To assist in determining the nature and extent of a respondent's 1 (a) 2 disability, incapacity, or to assist in developing an appropriate guardianship plan and 3 program, the clerk, on his own motion or the motion of any party, clerk may order that a 4 multidisciplinary professional evaluation of the respondent be performed. A request for 5 a multidisciplinary evaluation shall be made in writing and filed with the clerk within 10 6 days after service of the petition on the respondent. The clerk shall order a professional 7 evaluation upon the request of the respondent or the respondent's counsel or guardian ad 8 litem. The clerk may order that the respondent attend a professional evaluation for the 9 purpose of being evaluated. If a multidisciplinary professional evaluation is ordered, the clerk shall name 10 (b) 11 a designated agency and order it to prepare, cause to be prepared, or assemble a current

12 multidisciplinary evaluation of the respondent.a designated agency, physician, 13 psychologist, or other professional who is qualified to evaluate the respondent's alleged 14 incapacity shall examine the respondent. The agency shall file the evaluation shall be 15 filed with the clerk not later than 30 days after the agency receives the clerk's order. The multidisciplinary evaluation shall be filed in the proceeding for adjudication of 16 17 incompetence, in the proceeding for appointment of a guardian under Subchapter II of 18 this Chapter, or both. Unless otherwise ordered by the clerk, the agency shall send 19 copies The agency shall provide copies of the evaluation to the petitioner and the 20 counsel or guardian ad litem for the respondent not later than 30 days after the agency 21 receives the clerk's order. The evaluation shall be kept under such conditions as directed 22 by the clerk and its contents revealed only as directed by the clerk.to the respondent or 23 the respondent's counsel or guardian ad litem. The evaluation shall not be a public 24 record and shall not be released except by order of the clerk.

25 If a multidisciplinary evaluation does not contain medical, psychological, or (c)26 social work evaluations ordered by the clerk, the designated agency nevertheless shall 27 file the evaluation with the clerk and send copies as required by subsection (b). In a 28 transmittal letter, the agency shall explain why the evaluation does not contain such 29 medical, psychological, or social work evaluations. Unless otherwise directed by the 30 clerk, the evaluation shall contain: (i) a description of the nature, type, and extent of the 31 respondent's specific cognitive and functional limitations; (ii) an evaluation of the 32 respondent's mental and physical condition and, if appropriate, educational potential, 33 adaptive behavior, and social skills; (iii) a prognosis for improvement and a 34 recommendation as to the appropriate treatment or habilitation plan; and (iv) the date of 35 any assessment or examination upon which the report is based.

36 (d) The clerk may order that the respondent attend a multidisciplinary evaluation
 37 for the purpose of being evaluated.

(e) The multidisciplinary If otherwise admissible, the professional evaluation
 may be considered at the hearing for adjudication of incompetence, incapacity, the
 hearing for appointment of a guardian under Subchapter II of this Chapter, or both."

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SECTION 5. G.S. 35A-1112 reads as rewritten:

42 "§ **35A-1112.** Hearing on petition; adjudication order.

43 (a) The hearing on the petition shall be at the date, time, and place set forth in the 44 final notice of hearing and shall be open to the public unless the respondent or his 1

2 all persons other than those directly involved in or testifying at the hearing. 3 The petitioner and the respondent are entitled to present testimony and (b) 4 documentary evidence, to subpoena witnesses and the production of documents, and to examine and cross-examine witnesses. 5 6 (c) The clerk shall dismiss the proceeding if the finder of fact, whether the clerk 7 or a jury, does not find the respondent to be incompetent. 8 If the finder of fact, whether the clerk or the jury, finds by clear, cogent, and (d)9 convincing evidence that the respondent is incompetent, incapacitated, the clerk shall 10 enter an order adjudicating the respondent incompetent.incapacitated. The If the clerk is 11 the finder of fact, the clerk may shall include in the order findings on the nature and 12 extent of the ward's incompetence.incapacity. 13 Following an adjudication of incompetence, incapacity, the clerk shall either (e) 14 appointconsider appointing a guardian pursuant to Subchapter II of this Chapter or, for 15 good cause shown, transfer the proceeding for the appointment of a guardian to any county identified in G.S. 35A-1103. The transferring clerk shall enter a written order 16 authorizing the transfer. The clerk in the transferring county shall transfer all original 17 18 papers and documents, including the multidisciplinary professional evaluation, if any, to the transferee county and close his file with a copy of the adjudication order and transfer 19 20 order. 21 (f) If the adjudication occurs in any county other than the county of the 22 respondent's residence, a certified copy of the adjudication order shall be sent to the 23 clerk in the county of the ward's legal residence, to be filed and indexed as in a special 24 proceeding of that county. 25 (g) Except as provided in G.S. 35A-1114(f), a proceeding filed under this Article 26 may be voluntarily dismissed as provided in G.S. 1A-1, Rule 41, Rules of Civil 27 Procedure." 28 **SECTION 6.** G.S. 35A-1116(b) reads as rewritten: 29 The cost of a multidisciplinary professional evaluation order pursuant to "(b) 30 G.S. 35A-1111 shall be assessed as follows: 31 If the respondent is adjudicated incompetent adjudged incapacitated (1)32 and is not indigent, the cost shall be assessed against the respondent; 33 If the respondent is adjudicated incompetent-adjudged incapacitated (2)34 and is indigent, the cost shall be borne by the Department of Health and Human Services; 35 36 respondent adjudicated incompetent, adjudged (3) If the is not 37 incapacitated, the cost may be taxed against either party, apportioned 38 among the parties, or borne by the Department of Health and Human 39 Services, in the discretion of the court." 40 **SECTION 7.** G.S. 35A-1120 reads as rewritten: 41 "§ 35A-1120. Appointment of guardian. 42 If the respondent is adjudicated incompetent, adjudged incapacitated, a guardian or 43 guardians shall-may be appointed in the manner provided for in Subchapter II of this 44 Chapter."

counsel or guardian ad litem requests otherwise, in which event the clerk shall exclude

1	SECTION 8. G.S. 35A-1130(c) reads as rewritten:
2	"(c) At the hearing on the motion, the ward shall be entitled to be represented by
3	counsel or guardian ad litem, and a guardian ad litem shall be appointed in accordance
4	with rules adopted by the Office of Indigent Defense Services if the ward is indigent
5	and not represented by counsel. Upon motion of any party or the clerk's own motion,
6	the The clerk may order a multidisciplinary evaluation.professional evaluation of the
7	respondent pursuant to G.S. 35A-1111 upon motion of the respondent or the
8	respondent's counsel or guardian ad litem. The ward has a right, upon request by him,
9	his counsel, or his the ward or the ward's counsel or guardian ad litem to trial by jury.
10	Failure to request a trial by jury shall constitute a waiver of the right. The clerk may
11	nevertheless require trial by jury in accordance with G.S. 1A-1, Rule 39(b), Rules of
12	Civil Procedure, by entering an order for trial by jury on his the clerk's own motion.
13	Provided, if If there is a jury in a proceeding for restoration to competency, capacity, it
14	shall be a jury of six persons selected in accordance with the provisions of Chapter 9 of
15	the General Statutes."
16	SECTION 9. G.S. 35A-1202(13) is repealed.
17	SECTION 10. G.S. 35A-1210 reads as rewritten:
18	"§ 35A-1210. Application before clerk.
19	Any individual, corporation, or disinterested public agent may file an application for
20	the appointment of a guardian for an incompetent incapacitated person by filing the
21	same with the clerk. The application may be joined with or filed subsequent to a petition
22	for the adjudication of incompetence incapacity under Subchapter I of this Chapter. The
23	application shall set forth, to the extent known and to the extent such information is not
24	already a matter of record in the case:
25	(1) The name, age, address, and county of residence of the ward or
26	respondent;
27	(2) The name, address, and county of residence of the applicant, his the
28	applicant's relationship if any to the respondent or ward, and his the
29	applicant's interest in the proceeding;
30	(3) The name, address, and county of residence of the respondent's next of
31	kin and other persons known to have an interest in the proceeding;
32	(4) A general statement of the ward's or respondent's assets and liabilities
33	with an estimate of the value of any property, including any income
34	and receivables to which he the ward or respondent is entitled; and
35	(4a) If a plenary guardianship is requested, the reasons why a limited
36	guardianship is inappropriate;
37	(4b) If a limited guardianship is requested, the powers that should be
38	granted to the guardian and the rights that should be retained by the
39	ward; and
40	(5) Whether the applicant seeks the appointment of a guardian of the
41	person, a guardian of the estate, or a general guardian, and whom the
42	applicant recommends or seeks to have appointed as such guardian or
43	guardians."
44	SECTION 11. G.S. 35A-1212 reads as rewritten:

1	"§ 35A-1212. Hearing before clerk on appointment of guardian.
2	(a) The clerk shall make such inquiry and receive such evidence as the clerk
3	deems necessary to determine:
4	(1) The nature and extent of the needed guardianship; ward's need for a
5	<u>guardian;</u>
6	(1a) Whether the ward's needs can be met by means other than the
7	appointment of a guardian;
8	(2) The assets, liabilities, and needs of the ward; and
9	(3) Who, in the clerk's discretion, can most suitably serve as the guardian
10	or guardians.
11	If the clerk determines that the nature and extent of the ward's capacity justifies
12	ordering a limited guardianship, the clerk may shall do so.
13	(b) If a current multidisciplinary evaluation is not available and the clerk
14	determines that one is necessary, the clerk, on his own motion or the motion of any
15	party, may order that such an evaluation be performed pursuant to G.S. 35A-1111. The
16	provisions of that section shall apply to such an order for a multidisciplinary evaluation
17	following an adjudication of incompetence. If a professional evaluation has not been
18	performed, the clerk may order that a professional evaluation of the respondent be
19	performed pursuant to G.S. 35A-1111 upon the request of the respondent or the
20	respondent's counsel or guardian ad litem.
21	(c) The clerk may require a report prepared by a designated agency to evaluate
22	the suitability of a prospective guardian, to include a recommendation as to an
23	appropriate party or parties to serve as guardian, or both, based on the nature and extent
24 25	of the needed guardianship and the ward's assets, liabilities, and needs.
25 26	(d) If a designated agency has not been named pursuant to G.S. 35A-1111, the
26 27	clerk may, at any time he finds that the best interest of the ward would be served thereby, name a designated agency."
27	SECTION 12. G.S. 35A-1215 reads as rewritten:
28 29	"§ 35A-1215. Clerk's order; issuance of letters of appointment.
2) 30	(a) When appointing a guardian, the clerk shall enter an order setting forth:
31	(1) The nature of the guardianship or guardianships to be created and the
32	name of the person or entity appointed to fill each guardianship; and
33	(2) The powers and duties of the guardian or guardians, which shall
34	include, unless the clerk orders otherwise, (i) with respect to a
35	guardian of the person and general guardian, the powers and duties
36	provided under G.S. 35A, Article 8, and (ii) with respect to a guardian
37	of the estate and general guardian, the powers, and duties provided
38	under G.S. 35A, Article 9 and Subchapter III; and
39	(3) The identity of the designated agency if there is one.
40	(a1) The clerk may not enter an order appointing a guardian for an incapacitated
41	person unless the clerk finds that the ward's identified needs cannot be met adequately
42	by means other than appointment of a guardian.

1	(a2) The clerk shall grant to a guardian only those powers necessitated by the
2	ward's limitations and demonstrated needs and make appointive or other orders that
3	encourage the development of the ward's maximum self-reliance and independence.
4	(b) If the clerk orders a limited guardianship as authorized by G.S. 35A-1212(a),
5	the clerk may order that the ward retain certain legal rights and privileges to which the
6	ward was entitled before the ward was adjudged incompetent.incapacitated. Any order
7	of limited guardianship shall include findings as to the nature and extent of the ward's
8	incompetence-incapacity as it relates to the ward's need for a guardian or guardians.
9	(c) The clerk shall issue the guardian or guardians letters of appointment as
10	provided in G.S. 35A-1206."
11	SECTION 13. This act becomes effective October 1, 2008, and applies to

12 proceedings filed or pending on or after that date.