

GENERAL ASSEMBLY OF NORTH CAROLINA
SESSION 2005

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HOUSE BILL 1359

Short Title: Reduce Health Care Costs. (Public)

Sponsors: Representatives Rapp, England, Nye, and Goforth (Primary Sponsors).

Referred to: Rules, Calendar, and Operations of the House.

April 21, 2005

1 A BILL TO BE ENTITLED
2 AN ACT TO REDUCE HEALTH CARE COSTS BY AMENDING THE LAWS
3 PERTAINING TO MEDICAL MALPRACTICE CIVIL ACTIONS AND
4 INSURANCE RATES AND PROVIDING FOR A MEDICAL MALPRACTICE
5 INSURANCE TAX CREDIT.

6 The General Assembly of North Carolina enacts:

7 **PART I. MEDICAL MALPRACTICE LIABILITY INSURANCE CHANGES.**

8 **SECTION 1.1.** Article 40 of Chapter 58 of the General Statutes is amended
9 by adding a new section to read:

10 **"§ 58-40-32. Health care provider professional malpractice insurance rates.**

11 (a) As used in this section:

12 (1) "Health care provider" has the same meaning as defined in
13 G.S. 90-21.11.

14 (2) "Insurer" means an insurer or State-chartered risk retention group that
15 provides professional malpractice insurance to health care providers in
16 this State.

17 (b) No insurer's rate shall be approved or remain in effect that is excessive,
18 inadequate, unfairly discriminatory, as defined in G.S. 58-40-20, or otherwise in
19 violation of this Chapter. In considering whether a rate is excessive, inadequate, or
20 unfairly discriminatory, no consideration shall be given to the degree of competition,
21 and the Commissioner shall consider whether the rate mathematically reflects the
22 insurer's investment income.

23 (c) Every insurer that desires to change any rate shall file a complete rate
24 application with the Commissioner. A complete rate application shall include all data
25 required by G.S. 58-40-30(b) and G.S. 58-41-50 and a detailed description of any
26 experience rating or schedule-rating plan used by the insurer. The application shall also
27 include such other information that the Commissioner requires. The applicant has the
28 burden of proving that the requested rate change is justified and meets the requirements
29 of this Article.

1 (d) Within 10 days of receiving the rate change application, the Commissioner
2 shall notify the public on the Department's Internet Web site of any application by an
3 insurer for a rate change and shall provide written notification of the rate change
4 application to any health care provider, and any trade association or organization that
5 represents health care providers, that registers with the Department to receive
6 notification.

7 (e) The application shall be deemed to be approved 60 days after public notice
8 and written notification under subsection (d) of this section unless any of the following
9 occur:

10 (1) An insured health care provider, the health care provider's
11 representative, or an association of health care providers requests a
12 hearing within 30 days after public notice and the Commissioner
13 grants the hearing, or determines not to grant the hearing and issues
14 written findings in support of that decision.

15 (2) The Commissioner on the health care provider's own motion
16 determines to hold a hearing.

17 (3) The proposed rate adjustment increases or decreases the
18 then-applicable rate by fifteen percent (15%) or more, in which case
19 the Commissioner must hold a hearing.

20 In any event, a rate change application shall be deemed to be approved 120 days
21 after the Commissioner receives the rate application unless that application has been
22 disapproved by a final order of the Commissioner after a hearing. For purposes of this
23 section, "received" means the date delivered to the Department.

24 (f) The provisions of G.S. 58-40-45 governing the disapproval and interim use of
25 rates shall apply to this section."

26 **SECTION 1.2.** G.S. 58-2-170 reads as rewritten:

27 **"§ 58-2-170. Annual statements by professional liability insurers; medical**
28 **malpractice claim reports.**

29 (a) In addition to the financial statements required by G.S. 58-2-165, every
30 insurer, self-insurer, and risk retention group that provides professional liability
31 insurance in the State shall file with the ~~Commissioner, on or before the first day of~~
32 ~~February in each year, in form and detail as the Commissioner prescribes,~~
33 Commissioner a statement showing the items set forth in subsection (b) of this section,
34 as of the preceding 31st day of December. The annual statement information shall not
35 be reported or disclosed to the public in a manner or format ~~which~~ that identifies or
36 could reasonably be used to identify any individual health care provider or medical
37 center. The statement shall be signed and sworn to by the chief managing agent or
38 officer of the insurer, self-insurer, or risk retention group, ~~before the Commissioner or~~
39 ~~some officer authorized by law to administer oaths.~~ group. The Commissioner shall, ~~in~~
40 December of each year, ~~furnish to each such person that provides professional liability~~
41 insurance in the State ~~forms~~ develop the forms for the annual ~~statements.~~ statements and
42 make the forms available for use by January 1 of each year. The Commissioner may, for
43 good cause, authorize an extension of the report due date upon written application of

1 any person required to file. An extension is not valid unless the Commissioner's
2 authorization is in writing and signed by the Commissioner or one of his deputies.

3 (b) The statement required by subsection (a) of this section shall contain:

- 4 (1) Number of claims pending at beginning of year;
5 (2) Number of claims pending at end of year;
6 (3) Number of claims paid;
7 (4) Number of claims closed no payment;
8 (5) Number and amounts of claims in court in which judgment paid:
9 a. Highest amount
10 b. Lowest amount
11 c. Average amount
12 d. Median amount;
13 (6) Number and amounts of claims out of court in which settlement paid:
14 a. Highest amount
15 b. Lowest amount
16 c. Average amount
17 d. Median amount;
18 (7) Average amount per claim set up in reserve;
19 (8) Total premium collection;
20 (9) Total expenses less reserve expenses; and
21 (10) Total reserve expenses.

22 (c) In addition to the information required under subsection (b) of this section,
23 Every every insurer, self-insurer, and risk retention group that provides professional
24 liability insurance to health care providers-providers, as defined in G.S. 90-21.11, in this
25 State shall file, within 90 days following the request of the Commissioner, a file a
26 separate report containing information for the purpose of allowing the Commissioner to
27 analyze claims. Detail may be requested on a class, maturity, or policy limit basis.
28 Claim data may be requested on an accident or report year basis, for North Carolina, a
29 region including North Carolina, or national data. Data may be for primary coverage or
30 extended reporting coverage, and may be on an occurrence or a claims-made basis. The
31 report shall be in the form prescribed by the Commissioner. The form prescribed by the
32 Commissioner shall be a form that permits the public inspection, examination, or
33 copying of any information contained in the report: Provided, however, that any data or
34 other characteristics that identify or could be used to identify the names or addresses of
35 the claimants or the names or addresses of the individual health care provider or medical
36 center against whom the claims are or have been asserted or any data that could be used
37 to identify the dollar amounts involved in such claims shall be treated as privileged
38 information and shall not be made available to the public. The data shall not be reported
39 or disclosed to the public in a manner or format which format that identifies, or could
40 reasonably be used to identify, any individual insurer, claimant, health care provider; or
41 medical center. However, the aggregate data of all reports shall be a public record.

42 Information reported under this subsection shall include:

- 43 (1) Market share data. – This may be provided on the basis of premium,
44 revenue, payroll, number of insured professionals, number of beds, or

1 number of visits. The data shall be reconciled as fully as possible to
2 the annual statement required under G.S. 58-2-165.

3 (2) Premiums charged and collected.

4 (3) Number of exposures.

5 (4) Dollar amount of claim payments and claim adjustment expenses on a
6 paid and incurred basis.

7 (5) Number of claim payments and claim adjustment expenses on a paid
8 and incurred basis.

9 (6) Judgments. – This shall include the amount of each judgment, the
10 amount of each judgment attributable to noneconomic damages and
11 punitive damages, and the amount actually paid on each judgment.

12 (7) Settlements. – This shall include the amount of each settlement and the
13 amount of each settlement attributable to economic damages.

14 The Commissioner shall assess a penalty against any person that ~~willfully~~ fails to
15 file a report required by this subsection. ~~Such~~ The penalty shall be one thousand dollars
16 (\$1,000) for each day after the due date of the report that the person willfully fails to
17 ~~file: Provided, however, file, except~~ the penalty for an individual who self insures shall
18 be two hundred dollars (\$200.00) for each day after the due date of the report that the
19 person ~~willfully~~ fails to ~~file: Provided, however, that upon~~ file. Upon the failure of a
20 person to file the report as required by this subsection, the Commissioner shall send by
21 certified mail, return receipt requested, a notice to that ~~person informing him that he~~
22 person. The notice shall provide that the person has 10 business days after receipt of the
23 notice to either request an extension of time or file the report. The Commissioner may,
24 for good cause, authorize an extension of the report due date upon written application of
25 any person required to file. An extension is not valid unless the Commissioner's
26 authorization is in writing and signed by the Commissioner or one of his deputies.

27 (c1) The Commissioner shall analyze the information received under this section
28 and shall file statistical and other summaries with the General Assembly by October 1
29 of each year. The Commissioner's reports shall include:

30 (1) Comments on trends in the data.

31 (2) Actions taken by the Commissioner in response to the data.

32 (3) Recommendations with respect to actions by the General Assembly in
33 response to the data.

34 (d) Every person that self-insures against professional liability in this State shall
35 provide the Commissioner with written notice of ~~such self insurance, which the~~
36 self-insurance. The notice shall include the name and address of the person
37 self-insuring. This notice shall be filed with the Commissioner each year for the purpose
38 of apprising the Commissioner of the number and locations of persons that self-insure
39 against professional liability."

40 **SECTION 1.3.** G.S. 58-40-25 reads as rewritten:

41 "**§ 58-40-25. Rating methods.**

42 In determining whether rates comply with the standards under G.S. 58-40-20, the
43 following criteria shall be applied:

- 1 (1) Due consideration shall be given to past and prospective loss and
2 expense experience within this State, to catastrophe hazards, to a
3 reasonable margin for underwriting profit and contingencies, to trends
4 within this State, to dividends or savings to be allowed or returned by
5 insurers to their policyholders, members, or subscribers, and to all
6 other relevant factors, including judgment factors; however, regional
7 or countrywide expense or loss experience and other regional or
8 countrywide data may be considered only when credible North
9 Carolina expense or loss experience or other data is not available.
- 10 (1a) Notwithstanding the provisions of subdivision (1) of this section, an
11 insurer or State-chartered risk retention group that provides
12 professional malpractice insurance to health care providers, as defined
13 in G.S. 90-21.11, may use regional or countrywide expense or loss
14 experience and other regional or countrywide data only upon written
15 approval by the Commissioner. The Commissioner may approve the
16 use of regional or countrywide data only upon a finding of good cause.
- 17 (2) Risks may be grouped by classifications for the establishment of rates
18 and minimum premiums. Classification rates may be modified to
19 produce rates for individual risks in accordance with rating plans
20 which establish standards for measuring variations in hazards or
21 expense provisions, or both. Those standards may measure any
22 differences among risks that have probable effect upon losses or
23 expenses. Classifications or modifications of classifications of risks
24 may be established based upon size, expense, management, individual
25 experience, location or dispersion of hazard, or any other reasonable
26 considerations. Those classifications and modifications shall apply to
27 all risks under the same or substantially the same circumstances or
28 conditions.
- 29 (3) The expense provisions included in the rates to be used by an insurer
30 may reflect the operating methods of the insurer and, as far as it is
31 credible, its own expense experience.
- 32 (4) In the case of property insurance rates under this Article, consideration
33 shall be given to the insurance public protection classifications of fire
34 districts established by the Commissioner. The Commissioner shall
35 establish and modify from time to time insurance public protection
36 districts for all rural areas of the State and for cities with populations
37 of 100,000 or fewer, according to the most recent annual population
38 estimates certified by the State Planning Officer. In establishing and
39 modifying these districts, the Commissioner shall use standards at least
40 equivalent to those used by the Insurance Services Office, Inc., or any
41 successor organization. The standards developed by the Commissioner
42 are subject to Article 2A of Chapter 150B of the General Statutes. The
43 insurance public protection classifications established by the
44 Commissioner issued pursuant to the provisions of this Article shall be

1 subject to appeal as provided in G.S. 58-2-75, et seq. The exceptions
2 stated in G.S. 58-2-75(a) do not apply."

3 **PART II. MEASURES TO IMPROVE THE QUALITY OF PATIENT CARE.**

4 **SECTION 2.1.** G.S. 131E-95(b) reads as rewritten:

5 **"§ 131E-95. Medical review committee.**

6 ...

7 (b) The proceedings of a medical review committee, the records and materials it
8 produces and the materials it considers shall be confidential and not considered public
9 records within the meaning of G.S. 132-1, " 'Public records' defined", and shall not be
10 subject to discovery or introduction into evidence in any civil action against a hospital,
11 an ambulatory surgical facility licensed under Chapter 131E of the General Statutes, or
12 a provider of professional health services which results from matters which are the
13 subject of evaluation and review by the committee. No person who was in attendance at
14 a meeting of the committee shall be required to testify in any civil action as to any
15 evidence or other matters produced or presented during the proceedings of the
16 committee or as to any findings, recommendations, evaluations, opinions, or other
17 actions of the committee or its members. Proceedings, records, and materials produced
18 or considered by a medical review committee relating to (i) a root cause analysis or
19 other analyses of systemic performance issues in the delivery of health care, (ii)
20 self-assessment of health care quality, (iii) preventative, corrective, or remedial actions
21 considered or taken to address quality issues, and (iv) incident reports used for quality
22 assurance or risk management purposes are confidential and not subject to discovery or
23 use in a civil action. However, information, documents, or records otherwise available
24 are not immune from discovery or use in a civil action merely because they were
25 presented during proceedings of the committee. Documents otherwise available as
26 public records within the meaning of G.S. 132-1 do not lose their status as public
27 records merely because they were presented or considered during proceedings of the
28 committee. A member of the committee or a person who testifies before the committee
29 may testify in a civil action but cannot be asked about the person's testimony before the
30 committee or any opinions formed as a result of the committee hearings.

31"

32 **SECTION 2.2.** G.S. 90-21.22A(c) reads as rewritten:

33 **"§ 90-21.22A. Medical review and quality assurance committees.**

34 ...

35 (c) The proceedings of a medical review or quality assurance committee, the
36 records and materials it produces, and the materials it considers shall be confidential and
37 not considered public records within the meaning of G.S. 132-1, 131E-309, or 58-2-100;
38 and shall not be subject to discovery or introduction into evidence in any civil action
39 against a provider of health care services who directly provides services and is licensed
40 under this Chapter, a PSO licensed under Article 17 of Chapter 131E of the General
41 Statutes, an ambulatory surgical facility licensed under Chapter 131E of the General
42 Statutes, or a hospital licensed under Chapter 122C or Chapter 131E of the General
43 Statutes or that is owned or operated by the State, which civil action results from
44 matters that are the subject of evaluation and review by the committee. Proceedings,

1 records, and materials produced or considered by a medical review or quality assurance
2 committee relating to (i) a root cause analysis or other analyses of systemic performance
3 issues in the delivery of health care, (ii) self-assessment of health care quality, (iii)
4 preventative, corrective, or remedial actions considered or taken to address quality
5 issues, and (iv) incident reports used for quality assurance or risk management purposes
6 are confidential and not subject to discovery or use in a civil action. No person who was
7 in attendance at a meeting of the committee shall be required to testify in any civil
8 action as to any evidence or other matters produced or presented during the proceedings
9 of the committee or as to any findings, recommendations, evaluations, opinions, or other
10 actions of the committee or its members. However, information, documents, or records
11 otherwise available are not immune from discovery or use in a civil action merely
12 because they were presented during proceedings of the committee. Documents
13 otherwise available as public records within the meaning of G.S. 132-1 do not lose their
14 status as public records merely because they were presented or considered during
15 proceedings of the committee. A member of the committee may testify in a civil action
16 but cannot be asked about the person's testimony before the committee or any opinions
17 formed as a result of the committee hearings.

18 (d) This section applies to a medical review committee, including a medical
19 review committee appointed by one of the entities licensed under Articles 1 through 67
20 of Chapter 58 of the General Statutes.

21 (e) Subsection (c) of this section does not apply to proceedings initiated under
22 G.S. 58-50-61 or G.S. 58-50-62."

23 **SECTION 2.3.** G.S. 122C-191(e) reads as rewritten:

24 "(e) For purposes of peer review functions only:

25 (1) A member of a duly appointed quality assurance committee who acts
26 without malice or fraud shall not be subject to liability for damages in
27 any civil action on account of any act, statement, or proceeding
28 undertaken, made, or performed within the scope of the functions of
29 the committee.

30 (2) The proceedings of a quality assurance committee, the records and
31 materials it produces, and the material it considers shall be confidential
32 and not considered public records within the meaning of G.S. 132-1,
33 " 'Public records' defined," and shall not be subject to discovery or
34 introduction into evidence in any civil action against a facility or a
35 provider of professional health services that results from matters which
36 are the subject of evaluation and review by the committee.
37 Proceedings, records, and materials produced or considered by a
38 quality assurance committee relating to (i) a root cause analysis or
39 other analyses of systemic performance issues in the delivery of health
40 care, (ii) self-assessment of health care quality, (iii) preventative,
41 corrective, or remedial actions considered or taken to address quality
42 issues, and (iv) incident reports used for quality assurance or risk
43 management purposes are confidential and not subject to discovery or
44 use in a civil action. No person who was in attendance at a meeting of

1 the committee shall be required to testify in any civil action as to any
2 evidence or other matters produced or presented during the
3 proceedings of the committee or as to any findings, recommendations,
4 evaluations, opinions, or other actions of the committee or its
5 members. However, information, documents or records otherwise
6 available are not immune from discovery or use in a civil action
7 merely because they were presented during proceedings of the
8 committee, and nothing herein shall prevent a provider of professional
9 health services from using such otherwise available information,
10 documents or records in connection with an administrative hearing or
11 civil suit relating to the medical staff membership, clinical privileges
12 or employment of the provider. Documents otherwise available as
13 public records within the meaning of G.S. 132-1 do not lose their
14 status as public records merely because they were presented or
15 considered during proceedings of the committee. A member of the
16 committee or a person who testifies before the committee may be
17 subpoenaed and be required to testify in a civil action as to events of
18 which the person has knowledge independent of the peer review
19 process, but cannot be asked about the person's testimony before the
20 committee for impeachment or other purposes or about any opinions
21 formed as a result of the committee hearings.

- 22 (3) Peer review information that is confidential and is not subject to
23 discovery or use in civil actions under this section may be released to a
24 professional standards review organization that contracts with an
25 agency of this State or the federal government to perform any
26 accreditation or certification function, including the Joint Commission
27 on Accreditation of Healthcare Organizations. Information released
28 under this subdivision shall be limited to that which is reasonably
29 necessary and relevant to the standards review organization's
30 determination to grant or continue accreditation or certification.
31 Information released under this subdivision retains its confidentiality
32 and is not subject to discovery or use in any civil actions as provided
33 under this subsection, and the standards review organization shall keep
34 the information confidential subject to this section."

35 **SECTION 2.4.** G.S. 122C-30 reads as rewritten:

36 "**§ 122C-30. Peer review committee; immunity from liability; confidentiality.**

37 For purposes of peer review functions of a facility licensed under the provisions of
38 this Chapter:

- 39 (1) A member of a duly appointed peer review committee or quality
40 assurance committee who acts without malice or fraud shall not be
41 subject to liability for damages in any civil action on account of any
42 act, statement, or proceeding undertaken, made, or performed within
43 the scope of the functions of the committee; and

1 (2) Proceedings of a peer review or quality assurance committee, the
2 records and materials it produces, and the material it considers shall be
3 confidential and not considered public records within the meaning of
4 G.S. 132-1, "Public records' defined," and shall not be subject to
5 discovery or introduction into evidence in any civil action against a
6 facility or a provider of professional health services that results from
7 matters which are the subject of evaluation and review by the
8 committee. Proceedings, records, and materials produced or
9 considered by a peer review or quality review committee relating to (i)
10 a root cause analysis or other analyses of systemic performance issues
11 in the delivery of health care, (ii) self-assessment of health care
12 quality, (iii) preventative, corrective, or remedial actions considered or
13 taken to address quality issues, and (iv) incident reports used for
14 quality assurance or risk management purposes are confidential and
15 not subject to discovery or use in a civil action. No person who was in
16 attendance at a meeting of the committee shall be required to testify in
17 any civil action as to any evidence or other matters produced or
18 presented during the proceedings of the committee or as to any
19 findings, recommendations, evaluations, opinions, or other actions of
20 the committee or its members. However, information, documents or
21 records otherwise available are not immune from discovery or use in a
22 civil action merely because they were presented during proceedings of
23 the committee, and nothing herein shall prevent a provider of
24 professional health services from using such otherwise available
25 information, documents or records in connection with an
26 administrative hearing or civil suit relating to the medical staff
27 membership, clinical privileges or employment of the provider.
28 Documents otherwise available as public records within the meaning
29 of G.S. 132-1 do not lose their status as public records merely because
30 they were presented or considered during proceedings of the
31 committee. A member of the committee or a person who testifies
32 before the committee may be subpoenaed and be required to testify in
33 a civil action as to events of which the person has knowledge
34 independent of the peer review or quality assurance process, but
35 cannot be asked about the person's testimony before the committee for
36 impeachment or other purposes or about any opinions formed as a
37 result of the committee hearings."

38 PART III. MEDICAL MALPRACTICE PRETRIAL LIABILITY PANEL.

39 SECTION 3.1. G.S. 1A-1, Rule 53 reads as rewritten:

40 "Rule 53. Referees.

41 (a) Kinds of reference. –

42 (1) By Consent. – Any or all of the issues in an action may be referred
43 upon the written consent of the parties except in actions to annul a
44 marriage, actions for divorce, actions for divorce from bed and board,

- 1 actions for alimony without the divorce or actions in which a ground
2 of annulment or divorce is in issue.
- 3 (2) Compulsory. – Where the parties do not consent to a reference, the
4 court may, upon the application of any party or on its own motion,
5 order a reference in the following cases:
- 6 a. Where the trial of an issue requires the examination of a long or
7 complicated account; in which case the referee may be directed
8 to hear and decide the whole issue, or to report upon any
9 specific question of fact involved therein.
- 10 b. Where the taking of an account is necessary for the information
11 of the court before judgment, or for carrying a judgment or
12 order into effect.
- 13 c. Where the case involves a complicated question of boundary, or
14 requires a personal view of the premises.
- 15 d. Where a question of fact arises outside the pleadings, upon
16 motion or otherwise, at any stage of the action.
- 17 (3) Article 1B of Chapter 90 Actions. – In any action brought under
18 Article 1B of Chapter 90 of the General Statutes, the issue of liability
19 shall be referred.
- 20 (b) Jury trial. –
- 21 (1) Where the reference is by consent, the parties waive the right to have
22 any of the issues within the scope of the reference passed on by a jury.
- 23 (2) ~~A~~ Except as provided in subdivision (3) of this subsection, a
24 compulsory reference does not deprive any party of his ~~the party's~~
25 right to a trial by jury, which right he ~~the party may~~ preserve by
- 26 a. Objecting to the order of compulsory reference at the time it is
27 made, and
- 28 b. By filing specific exceptions to particular findings of fact made
29 by the referee within 30 days after the referee files his report
30 with the clerk of the court in which the action is pending, and
- 31 c. By formulating appropriate issues based upon the exceptions
32 taken and demanding a jury trial upon such issues. Such issues
33 shall be tendered at the same time the exceptions to the referee's
34 report are filed. If there is a trial by jury upon any issue
35 referred, the trial shall be only upon the evidence taken before
36 the referee.
- 37 (3) A compulsory reference pursuant to subdivision (3) of subsection (a)
38 of this section does not deprive any party of the party's right to a trial
39 by jury, which right is hereby preserved.
- 40 (c) Appointment. –
- 41 (1) General Appointment. – The ~~Except as provided for in~~ subdivision (2)
42 of this subsection, the parties may agree in writing upon one or more
43 persons not exceeding three, and a reference shall be ordered to such
44 person or persons in appropriate cases. If the parties do not ~~agree~~ not

1 agree, the court shall appoint one or more referees, not exceeding
2 three, but no person shall be appointed referee to whom all parties in
3 the action object.

4 (2) Article 1B of Chapter 90 Appointments. – In all actions referred
5 pursuant to subdivision (3) of subsection (a) of this section, the court
6 shall appoint three referees to be selected from the list of emergency
7 superior court judges eligible to be called to service by the
8 Administrative Office of the Courts. The parties to the action,
9 beginning with the plaintiff, shall alternatively strike names from the
10 list until three names remain and the court shall appoint the three
11 persons whose names remain on the list. In the event that one or more
12 of those persons cannot serve, the last persons whose names were
13 struck from the list shall be appointed. The referees shall be fair and
14 objective, and shall not be parties to the action, related to any parties to
15 the action, or in any way financially associated with any of the parties
16 to the action or in the outcome of the action. The members of the panel
17 shall select a chair of the panel among themselves.

18 (d) Compensation. – The compensation to be allowed a referee shall be fixed by
19 the court and charged in the bill of costs. After appointment of a referee, the court may
20 from time to time order advancements by one or more of the parties of sums to be
21 applied to the referee's compensation. Such advancements may be apportioned between
22 the parties in such manner as the court sees fit. Advancements so made shall be taken
23 into account in the final fixing of costs and such adjustments made as the court then
24 deems proper. All referees serving jointly shall be paid equally.

25 (e) Powers. – ~~The~~ Except as otherwise provided by statute, the order of reference
26 to the referee may specify or limit his–the referee's powers and may direct him–the
27 referee to report only upon particular issues or to do or perform particular acts or to
28 receive and report evidence only and may fix the time and place for beginning and
29 closing the hearings and for the filing of the referee's report. Subject to the
30 specifications and limitations stated in the order, every referee has power to administer
31 oaths in any proceeding before him–the referee, and has generally the power vested in a
32 referee by law. The referee shall have the same power to grant adjournments and to
33 allow amendments to pleadings and to the summons as the judge and upon the same
34 terms and with like effect. The referee shall have the same power as the judge to
35 preserve order and punish all violations thereof, to compel the attendance of witnesses
36 before him–the referee by attachment, and to punish them as for contempt for
37 nonattendance or for refusal to be sworn or to testify. The parties may procure the
38 attendance of witnesses before the referee by the issuance and service of subpoenas as
39 provided in Rule 45.

40 (f) Proceedings. –

41 (1) Meetings. – When a reference is made, the clerk shall forthwith furnish
42 the referee with a copy of the order of reference. Upon receipt thereof
43 unless the order of reference otherwise provides, the referee shall
44 forthwith set a time and place for the first meeting of the parties or

1 their attorneys to be held within 20 days after the date of the order of
2 reference and shall notify the parties or their attorneys. It is the duty of
3 the referee to proceed with all reasonable diligence. Any party, on
4 notice to all other parties and the referee, may apply to the court for an
5 order requiring the referee to expedite the proceedings and to make ~~his~~
6 the referee's report. If a party fails to appear at the time and place
7 appointed, the referee may proceed ex parte, or, in ~~his~~the referee's
8 discretion, may adjourn the proceedings to a future day, giving notice
9 to the absent party of the adjournment.

10 (2) Statement of Accounts. – When matters of accounting are in issue
11 before the referee, ~~he~~the referee may prescribe the form in which the
12 accounts shall be submitted and in any proper case may require or
13 receive in evidence a statement by a certified public accountant or
14 other qualified accountant who is called as a witness. Upon objection
15 of a party to any of the items thus submitted or upon a showing that the
16 form of statement is insufficient, the referee may require a different
17 form of statement to be furnished, or the accounts of specific items
18 thereof to be proved by oral examination of the accounting parties or
19 upon written interrogatories or in such other manner as he directs.

20 (3) Testimony Reduced to Writing. – The testimony of all witnesses must
21 be reduced to writing by the referee, or by someone acting under ~~his~~
22 the referee's direction and shall be filed in the cause and constitute a
23 part of the record.

24 (g) Report. –

25 (1) Contents and Filing. – The referee shall prepare a report upon the
26 matters submitted to ~~him~~the referee by the order of reference and shall
27 include therein ~~his~~the referee's decision on all matters so submitted. If
28 required to make findings of fact and conclusions of law, ~~he~~the referee
29 shall set them forth separately in the report. ~~He~~The referee shall file
30 the report with the clerk of the court in which the action is pending and
31 unless otherwise directed by the order of reference, shall file with it a
32 transcript of the proceedings and of the evidence and the original
33 exhibits. Before filing ~~his~~the referee's report a referee may submit a
34 draft thereof to counsel for all parties for the purpose of receiving their
35 suggestions. The clerk shall forthwith mail to all parties notice of the
36 filing. In situations where more than one referee is appointed, the
37 report and finding of the referees shall be agreed to by a majority vote.

38 (2) Exceptions and Review. – All or any part of the report may be
39 excepted to by any party within 30 days from the filing of the report.
40 Thereafter, and upon 10 days' notice to the other parties, any party may
41 apply to the judge for action on the report. The judge after hearing may
42 adopt, modify or reject the report in whole or in part, ~~render judgment,~~
43 or may remand the proceedings to the referee with instructions. Except
44 for action referred pursuant to subdivision (3) of subsection (a) of this

1 section, the judge after hearing may render judgment. No judgment
2 may be rendered on any reference except by the judge."

3 **SECTION 3.2.** Article 1B of Chapter 90 is amended by adding a new
4 section to read:

5 **§ 90-21.12D. Report of referees.**

6 (a) In any action brought under this Article, the issue of liability shall be referred
7 as set forth in G.S. 1A-1, Rule 53. Upon completion of discovery on liability as
8 permitted under the Rules of Civil Procedure, the court shall issue an order of reference
9 directing the referees to issue a report and findings on the issue of liability.

10 (b) After receiving the report of the referees in accordance with G.S. 1A-1, Rule
11 53, upon the request of the plaintiff, the court shall proceed to schedule the case for
12 trial. After the issuance of the report of the referees, no additional discovery on the issue
13 of liability shall be permitted except by order of the court upon a finding of good cause.
14 The report of the referees shall be admissible as prima facie evidence on the issue of
15 liability sufficient for the issue to be decided by the jury. The parties may offer other
16 evidence the parties deem necessary and appropriate to supplement the report and
17 findings. The court shall instruct the jury that it may consider the report and findings of
18 the referees and may give the report and findings such weight as the jury deems proper,
19 but that the jury is not bound by the report and the findings.

20 (c) In any action where the jury answers the issue of liability against the plaintiff
21 after a report and finding by the referees that the defendant was not liable, then the court
22 shall award to the defendant its court costs and reasonable attorneys' fees incurred after
23 the filing of the referees' report and finding. In any action where the jury answers the
24 issue of liability against the defendant after a report and finding by the referees that the
25 defendant was liable, then the court shall award to the plaintiff its court costs and
26 reasonable attorneys' fees incurred after the filing of the referees' report and finding.

27 (d) Notwithstanding the requirements set forth in subsection (a) of this section, if
28 a plaintiff refiles an action against the same defendant after voluntarily dismissing an
29 earlier action subsequent to the issuance of a report by referees, the report by referees
30 from a prior action against the same defendant will be admissible in lieu of a new
31 reference, except where the court, for good cause, orders a new reference."

32 **PART IV. MEASURES TO DISCOURAGE FRIVOLOUS MEDICAL**
33 **MALPRACTICE ACTIONS AND STRENGTHEN RULE 9(j) OF THE RULES**
34 **OF CIVIL PROCEDURE.**

35 **SECTION 4.1.** G.S. 1A-1, Rule 9(j) reads as rewritten:

36 "(j) Medical malpractice. – Any complaint alleging medical malpractice by a
37 health care provider as defined in G.S. 90-21.11 in failing to comply with the applicable
38 standard of care under G.S. 90-21.12 shall be dismissed unless:

- 39 (1) The pleading specifically has attached a sworn affidavit from a person
40 who is reasonably expected to qualify as an expert witness under Rule
41 702 of the Rules of Evidence that asserts that the medical care has-and
42 all medical records pertaining to the alleged injury then available to the
43 plaintiff after reasonable inquiry have been reviewed by a person who
44 is reasonably expected to qualify as an expert witness under Rule 702

1 of the Rules of Evidence and who the person, and the person is willing
2 to testify that the medical care did not comply with the applicable
3 standard of care;

- 4 (2) The pleading specifically has attached a sworn affidavit from a person
5 that the complainant will seek to have qualified as an expert witness by
6 motion under Rule 702(e) of the Rules of Evidence that asserts that the
7 medical care has and all medical records pertaining to the alleged
8 injury then available to the plaintiff after reasonable inquiry have been
9 reviewed by a person that the complainant will seek to have qualified
10 as an expert witness by motion under Rule 702(e) of the Rules of
11 Evidence and who the person, and the person is willing to testify that
12 the medical care did not comply with the applicable standard of care,
13 and the motion is filed with the complaint; or
- 14 (3) The pleading alleges facts establishing negligence under the existing
15 common-law doctrine of res ipsa loquitur.

16 Upon motion by the complainant prior to the expiration of the applicable statute of
17 limitations, a resident judge of the superior court for a judicial district in which venue
18 for the cause of action is appropriate under G.S. 1-82 or, if no resident judge for that
19 judicial district is physically present in that judicial district, otherwise available, or able
20 or willing to consider the motion, then any presiding judge of the superior court for that
21 judicial district may allow a motion to extend the statute of limitations for a period not
22 to exceed 120 days to file a complaint in a medical malpractice action in order to
23 comply with this Rule, upon a determination that good cause exists for the granting of
24 the motion and that the ends of justice would be served by an extension. ~~The plaintiff~~
25 ~~shall provide, at the request of the defendant, proof of compliance with this subsection~~
26 ~~through up to ten written interrogatories, the answers to which shall be verified by the~~
27 ~~expert required under this subsection. These interrogatories do not count against the~~
28 ~~interrogatory limit under Rule 33."~~

29 **SECTION 4.2.** G.S. 90-21.14 is amended by adding a new subsection to
30 read:

31 "(b1) If, because of the limit of liability in this section, an action is dismissed or the
32 person against whom an action is brought is found not to be liable, the court shall, upon
33 motion of the defendant, impose appropriate monetary sanctions against the plaintiff's
34 attorney under Rule 11 of the Rules of Civil Procedure, including court costs and
35 attorneys' fees related to defending the action."

36 **PART V. MEDICAL MALPRACTICE LITIGATION REFORMS.**

37 **SECTION 5.1.** G. S. 1A-1, Rule 42(b) reads as rewritten:

38 "(b) Separate trials. –

- 39 (1) The court may in furtherance of convenience or to avoid prejudice and
40 shall for considerations of venue upon timely motion order a separate
41 trial of any claim, cross-claim, counterclaim, or third-party claim, or of
42 any separate issue or of any number of claims, cross-claims,
43 counterclaims, third-party claims, or issues.

1 (2) Upon motion of any party in an action that includes a claim
2 commenced under Article 1G of Chapter 90 of the General Statutes
3 involving a managed care entity as defined in G.S. 90-21.50, the court
4 shall order separate discovery and a separate trial of any claim,
5 cross-claim, counterclaim, or third-party claim against a physician or
6 other medical provider.

7 (3) Upon motion of any party in a medical malpractice action commenced
8 under Article 1B of Chapter 90 of the General Statutes wherein the
9 plaintiff alleges damages greater than one hundred thousand dollars
10 (\$100,000), the court shall order separate trials for the issue of liability
11 and the issue of damages. Evidence relating solely to pecuniary
12 damages shall not be admissible until the trier of fact has determined
13 that the defendant is liable for medical malpractice. The same trier of
14 fact that tried the issues relating to liability shall try the issues relating
15 to damages."

16 **SECTION 5.2.** Article 1B of Chapter 90 of the General Statutes is amended
17 by adding the following new sections to read:

18 **"§ 90-21.12E. Verdicts in medical malpractice actions; noneconomic damages**
19 **indicated.**

20 (a) In any medical malpractice action, any verdict or award of damages shall
21 indicate specifically what amount is awarded for noneconomic damages. As used in this
22 section, 'noneconomic damages' includes all damages to compensate mental anguish;
23 emotional distress; emotional pain and suffering; loss of consortium; loss of society,
24 companionship, comfort, guidance, kindly offices, or advice; pain and suffering;
25 inconvenience; disfigurement; loss of limbs or body parts; physical impairment; and any
26 other nonpecuniary damages.

27 (b) In any wrongful death medical malpractice action, any verdict or award of
28 damages shall indicate specifically the amount of damages, if any, awarded for each of
29 the elements of damages provided in G.S. 28A-12-2 for which there was evidence
30 presented at trial. The verdict or award shall also specify the amount of noneconomic
31 damages as provided in subsection (a) of this section.

32 **"§ 90-21.12G. Settlements in medical malpractice actions; reporting.**

33 (a) In any medical malpractice action in which the parties agree to settle the
34 claim, the insurer for the health care provider shall report the settlement as required
35 under G.S. 58-2-170. The insurer shall identify the amount of the settlement attributable
36 to economic damages and provide documentation to substantiate that amount. A claim
37 is settled if at any time after the claim is made and before, during, or after trial, the
38 parties mutually agree to end the litigation in exchange for monetary payment.

39 (b) As used in this section, 'economic damages' means damages to compensate
40 for present and future medical costs, hospital costs, custodial care, rehabilitation costs,
41 lost earnings, loss of bodily function, and any other pecuniary damages.

42 (c) As used in this section, 'insurer' means every insurer, self-insurer, and risk
43 retention group, as those terms are defined in Chapter 58 of the General Statutes, that
44 provides professional malpractice insurance to health care providers in this State."

1 **SECTION 5.3.** G.S. 1A-1, Rule 26(f1)(2) reads as rewritten:

2 "(2) Establish an appropriate schedule for designating expert witnesses,
3 consistent with a discovery schedule pursuant to ~~subdivision (3), to be~~
4 ~~complied with by all parties to the action such that there is a deadline~~
5 ~~for designating all expert witnesses within an appropriate time for all~~
6 ~~parties to implement discovery mechanisms with regard to the~~
7 ~~designated expert witnesses;~~ subdivision (3) of this subsection. As to
8 each expert designated, the designation shall be accompanied by a
9 written report prepared and signed by the witness. The report shall
10 contain a complete statement of all opinions to be expressed and the
11 basis and reasons therefor; the data or other information considered by
12 the witness in forming the opinions; the qualifications of the witness,
13 including a list of all publications authored by the witness within the
14 preceding 10 years; the compensation the witness is to be paid for the
15 study and testimony; and a listing of any other cases in which the
16 witness has testified as an expert at trial or by deposition within the
17 preceding four years. The party shall supplement the expert's report if
18 the party learns that in some material respect the report is incomplete
19 or incorrect. The expert's direct testimony shall not be inconsistent
20 with or go beyond the fair scope of the expert report as supplemented.
21 The parties shall not depose expert witnesses, unless the court
22 otherwise orders for good cause shown."

23 **SECTION 5.4.** Article 1B of Chapter 90 of the General Statutes is amended
24 by adding the following new section to read:

25 "**§ 90-21.12C. Evidence of medical expenses.**

26 In any action brought against a health care provider pursuant to this Article,
27 evidence offered to prove past medical expenses may include all bills reasonably paid or
28 incurred. If a health care provider has agreed to accept a lesser amount in full payment
29 of a bill, that lesser amount shall also be offered. Evidence of the source of payment
30 shall only be admissible if offered by or on behalf of the party that incurred the medical
31 bill, but shall otherwise be prohibited. The party who has incurred the medical bill shall
32 also be entitled to present evidence of any requirement or obligation to repay the
33 collateral source and of the amount requested to be repaid."

34 **SECTION 5.5.** G.S. 1-17(b) reads as rewritten:

35 "(b) Notwithstanding the provisions of subsection (a) of this section, an action on
36 behalf of a minor for malpractice arising out of the performance of or failure to perform
37 professional services shall be commenced within the limitations of time specified in
38 G.S. 1-15(c), except that if those time limitations expire before the minor attains the full
39 age of 19 years, the action may be brought before the minor attains the full age of 19
40 ~~years~~ years, but in no event may an action arising from injuries related to the birth of the
41 minor be commenced more than 10 years from the last act of the defendant giving rise
42 to the cause of action."

43 **PART VI. AVOIDING EXCESSIVE DAMAGES IN MEDICAL MALPRACTICE**
44 **ACTIONS.**

1 **SECTION 6.1.** Article 1B of Chapter 90 the General Statutes is amended by
2 adding a new section to read:

3 **"§ 90-21.12F. Voluntary remittitur.**

4 (a) In any action brought under this Article in which a jury awards noneconomic
5 damages in excess of two hundred fifty thousand dollars (\$250,000), upon motion of the
6 plaintiff in accordance with Rule 59(b) of the Rules of Civil Procedure, the court shall
7 conduct a posttrial hearing to determine whether the noneconomic damage award is
8 reasonable or excessive.

9 (b) In addition to the grounds set forth in Rule 59 of the Rules of Civil Procedure
10 for granting a new trial, the court shall consider all of the following in regards to the
11 noneconomic damage award:

12 (1) Whether it appears the trier of fact ignored the evidence when reaching
13 the damage award or misconceived the merits of the case relating to
14 the amount of noneconomic damages recoverable.

15 (2) Whether it appears that the trier of fact arrived at the amount of
16 noneconomic damages by speculation or conjecture.

17 (3) Whether the amount awarded bears a reasonable relation to the amount
18 of noneconomic damages proved and injury suffered.

19 (c) This section requires the court to review, upon proper motion, noneconomic
20 damage awards in excess of two hundred fifty thousand dollars (\$250,000) only and
21 does not in any other way modify the procedures and requirements of Rule 59 of the
22 Rules of Civil Procedure.

23 (d) The court must make a finding as to the reasonableness of the award of
24 noneconomic damages based on matters presented to the court in the posttrial hearing. If
25 the court finds that the amount of the award of noneconomic damages is reasonable, the
26 court must enter judgment in accordance with the verdict. If the court finds that the
27 amount of the award of noneconomic damages is excessive, it must offer the plaintiff an
28 option of remittitur for noneconomic damages to an amount determined by the court to
29 be reasonable, but in no event is the court to award less than two hundred fifty thousand
30 dollars (\$250,000).

31 (e) If the plaintiff accepts the option of remittitur, the court shall enter judgment
32 on the verdict as remitted. If the plaintiff does not accept the option of remittitur, the
33 court shall order a new trial solely on the issue of damages and not on liability. If, as a
34 result of a new trial under this section, the plaintiff is not awarded noneconomic
35 damages in an amount greater than or equal to the amount offered by the court as
36 remittitur under subsection (c) of this section, then the amount of the judgment awarded
37 in favor of the plaintiff at the new trial must be reduced by the amount of the
38 defendant's costs, including reasonable attorneys' fees as awarded by the court, incurred
39 in connection with the new trial."

40 **SECTION 6.2.** Article 1B of Chapter 90 of the General Statutes is amended
41 by adding the following new section to read:

42 **"§ 90-21.12B. Limitation on noneconomic damages in medical malpractice and**
43 **certain other actions.**

1 (a) As used in this section, 'noneconomic damages' is as defined in
2 G.S. 90-21.12E.

3 (b) In any medical malpractice action, the plaintiff may be entitled to recover
4 noneconomic damages. The total amount of all noneconomic damages shall not exceed
5 five hundred thousand dollars (\$500,000) per plaintiff.

6 (c) Any award of damages in a medical malpractice action shall be stated in
7 accordance with G.S. 90-21.12E. If a jury is determining the facts, the court shall not
8 instruct the jury with respect to the limit on noneconomic damages under subsection (b)
9 of this section, and neither the attorney for any party nor a witness shall inform the jury
10 or potential members of the jury panel of that limit.

11 (d) Damages awarded on account of personal injury in any action against a health
12 care provider shall be considered subject to the limitations on the noneconomic damages
13 in this section, regardless of the nature of the cause of action asserted by the parties or
14 found by the trier of fact as a basis for the health care provider's liability."

15 **PART VII. MEDICAL MALPRACTICE INSURANCE TAX CREDIT.**

16 **SECTION 7.1.** Article 3B of Chapter 105 of the General Statutes is amended
17 by adding a new section to read:

18 **"§ 105-129.16E. Credit for medical malpractice insurance expenses.**

19 (a) Tax Credit. – A medical care provider that provides medical care services in
20 this State is allowed a credit equal to either of the following, at the option of the
21 taxpayer:

22 (1) Ten percent (10%) of the amount by which the taxpayer's annual
23 medical liability insurance premiums for the taxable year exceed thirty
24 thousand dollars (\$30,000) per practitioner covered by the insurance.

25 (2) Twenty percent (20%) of the amount by which the taxpayer's annual
26 medical liability insurance premiums for the taxable year exceed
27 seventy thousand dollars (\$70,000) per practitioner covered by the
28 insurance.

29 (b) Allocation. – If the taxpayer is an individual who is a nonresident or a
30 part-year resident, the taxpayer must reduce the amount of the credit by multiplying it
31 by the fraction calculated under G.S. 105-134.5(b) or (c), as appropriate. If the taxpayer
32 is not an individual and is required to apportion its multistate business income to this
33 State, the taxpayer must reduce the amount of the credit by multiplying it by the
34 apportionment fraction used to apportion its business income to this State.

35 (c) Definitions. – The following definitions apply in this section:

36 (1) Annual medical liability insurance premiums. – The actual amount of
37 insurance premiums paid by the taxpayer during the taxable year for
38 medical malpractice insurance coverage under a claims-made
39 malpractice insurance policy and for tail insurance.

40 (2) Claims-made malpractice insurance policy. – A medical malpractice
41 liability insurance policy that covers claims that satisfy all of the
42 following conditions:

43 a. Are reported during the policy period.

44 b. Meet the provisions specified by the policy.

c. Are for an incident that occurred during the policy period or occurred before the policy period, as specified by the policy.

(3) Medical care provider. – Either of the following:

a. A practitioner.

b. A business entity, including a professional corporation, a professional limited liability corporation, or a partnership, authorized by law to provide medical care services in the regular course of business or practice of a profession.

(4) Medical care services. – The practice of medicine, surgery, and nursing as regulated by Chapter 90 of the General Statutes.

(5) Practitioner. – A physician, physician's assistant, or nurse authorized by Chapter 90 of the General Statutes to provide medical services in the regular course of business or practice of a profession.

(6) Tail insurance. – Insurance that covers a medical care provider insured once a claims-made malpractice insurance policy is canceled, not renewed, or terminated and that covers claims made or asserted after the cancellation or termination for acts relating to the provision of medical care services by the medical care provider occurring during the period the prior malpractice insurance was in effect."

SECTION 7.2. G.S. 105-129.15A is repealed.

SECTION 7.3. G.S. 105-129.16 is repealed.

SECTION 7.4. G.S. 105-129.16A is amended by adding a new subsection to

read:

"(e) Sunset. – This section is repealed for renewable energy property placed in service on or after January 1, 2006."

SECTION 7.5. G.S. 105-129.16C is amended by adding a new subsection to

read:

"(d) Sunset. – This section is repealed for taxable years beginning on or after January 1, 2006."

PART VIII. MISCELLANEOUS.

SECTION 8.1. The provisions of this act are severable. If a court of competent jurisdiction holds any provision of this act invalid, the invalidity does not affect other provisions of this act than can be given effect without the invalid provisions.

PART IX. EFFECTIVE DATES.

SECTION 9.1. Sections 3.1, 3.2, 4.1, 4.2, 5.1, 5.2, and 5.3 of this act become effective October 1, 2005, and apply to actions filed on or after that date. Sections 5.4, 5.6, 6.1, and 6.2 of this act become effective October 1, 2005, and apply to causes of action arising on or after that date. Section 7.1 becomes effective January 1, 2005, and applies to taxable years beginning on or after that date and expires January 1, 2010, for taxable years beginning on and after that date. The remainder of this act is effective when it becomes law.