

**NORTH CAROLINA GENERAL ASSEMBLY
LEGISLATIVE FISCAL NOTE
(INCARCERATION NOTE G.S. 120-36.7)**

BILL NUMBER: — HB 1058

— 1st Edition

SHORT TITLE: Felons Can't Possess Firearms

SPONSOR(S): Representative Blusts

<u>GENERAL FUND</u>	<u>FISCAL IMPACT</u>				
	<u>Yes (X)</u>	<u>No ()</u>	<u>No Estimate Available ()</u>		
	<u>FY 2003-04</u>	<u>FY 2004-05</u>	<u>FY 2005-06</u>	<u>FY 2006-07</u>	<u>FY 2007-08</u>
<u>Correction</u>					
<u>Recurring</u>					<u>Unable to determine exact amount.</u>
<u>Nonrecurring</u>					
<u>Judicial</u>					
<u>Recurring</u>					<u>Unable to determine exact amount.</u>
<u>Nonrecurring</u>					
<u>TOTAL</u>					<u>Unable to determine exact amount.</u>
<u>EXPENDITURES:</u>					
<u>ADDITIONAL PRISON BEDS*</u>					<u>Unable to determine exact amount.</u>
<u>POSITIONS:</u>					
<u>(cumulative)</u>					<u>Unable to determine exact amount.</u>
<u>PRINCIPAL DEPARTMENT(S) & PROGRAM(S) AFFECTED:</u> Department of					
<u>Correction (DOC); Judicial Branch</u>					
<u>EFFECTIVE DATE:</u> December 1, 2003					
<i><u>*This fiscal analysis is independent of the impact of other criminal penalty bills being considered by the General Assembly, which could also increase the projected prison population and thus the availability of prison beds in future years. The Fiscal Research Division is tracking the cumulative effect of all criminal penalty bills on the prison system as well as the Judicial Department.</u></i>					

BILL SUMMARY:

Current G.S. 14-415.1(a) provides that it is a Class G felony for any person who has been convicted of a felony to purchase, own, possess, or have in his custody, care, or control any handgun or other firearm with a barrel length of less than 18 inches or an overall length of less than 26 inches, or any weapon of mass destruction as defined in G.S. 14-288.8(c). Nothing in this subsection prohibits a convicted felon from possessing a firearm within his own home or on his lawful place of business.

This bill deletes the restrictions regarding firearm barrel length, such that convicted felons are now prohibited from possessing any type of firearm. This bill also deletes the exception found in subsection (a) that permits felons to possess firearms in their home or lawful place of business. This bill does not modify the current Class G felony punishment for violation of this statute.

This bill broadens the statute pertaining to convicted felons' possession of firearms by: (1) prohibiting convicted felons from possessing *any* type of firearm; and (2) deleting the exception that permits convicted felons to possess firearms in their home or lawful place of business.

ASSUMPTIONS AND METHODOLOGY:

General

The Sentencing and Policy Advisory Commission prepares prison population projections for each criminal penalty bill. The Commission assumes for each bill that ~~that~~ increasing criminal penalties does not have a deterrent or incapacitative effect on crime. Therefore, the Fiscal Research Division (FRD) does not assume savings due to deterrent effects for this bill or other criminal penalty bills.

Department of Correction

The Sentencing and Policy Advisory Commission prepares inmate population projections annually. The projections used for incarceration fiscal notes and fiscal memos are based on January 2003 projections. These projections are based on historical information on incarceration and release rates under Structured Sentencing, crime rate forecasts by a technical advisory board, probation and revocation rates, and the decline (parole and maxouts) of the stock prison population sentenced under previous sentencing acts. Based on the most recent population projections and estimated available prison bed capacity, *there are no surplus prison beds available for the five year Fiscal Note horizon and beyond.* The number of beds needed will always be equal to the projected number of inmates due to a bill.

The NC Sentencing and Policy Advisory Commission states that in FY 2001-2002, there were 491 convictions for Possession of Firearm by Felon. It is not known how many additional convictions may result from the proposed broadening of the statute. If, for example, there were five additional Class G felony convictions under this proposed statute per year, the combination of active sentences and probation revocations would result in the need for one additional prison bed the first year and four additional probation beds the second year.

In 2001-2002, 41 percent of Class G felony offenders were sentenced to active sentences and 59 percent were sentenced to intermediate sanctions. On average, offenders served between 15 and 19 months. In 2001-2002, the statewide average operating cost for one inmate was \$62.43/day or \$22,786.95/year.

Judicial Branch

For most criminal penalty bills, the Administrative Office of the Courts (AOC) provides Fiscal Research with an analysis of the fiscal impact of the specific bill. For these bills, fiscal impact is typically based on the assumption that court time will increase due to an expected increase in trials and a corresponding increase in the hours of work for judges, clerks and prosecutors. This increased court time is also expected to result in greater expenditures for jury fees and indigent defense.

AOC data for calendar year 2002 reveal that 1,734 defendants were charged under G.S. 14-415.1 for unlawful possession of a firearm. The AOC has no data from which to estimate the additional charges that could arise from this bill. Because the bill broadens the scope of current G.S. 14-415.1, the AOC anticipates an increase in defendants as a result of this bill.

For Class G felony offenses that are brought to trial, the estimated court cost per trial is \$6,199. For Class G offenses not brought to trial, and where a guilty plea is entered, AOC estimates the cost per guilty plea at \$307.

SOURCES OF DATA: Department of Correction; Judicial Branch; North Carolina Sentencing and Policy Advisory Commission.

	<u>2008-09</u>	<u>2009-10</u>	<u>2010-11</u>	<u>2011-12</u>
Inmates Due to —This Bill				
Available Beds (over/under)	-5,616	-6,339	-7,039	-7,684
New Beds Needed				

~~**DISTRIBUTION OF BEDS:** After analyzing the proposed legislation, the Department of Correction estimates the following distribution of beds as needed under this bill:~~

- ~~_____ Close Custody _____~~
- ~~_____ Medium Custody _____~~
- ~~_____ Minimum Custody _____~~

~~**CONSTRUCTION:** Construction costs for new prison beds, as listed in the following chart, are based on estimated 2002-03 costs for each custody level as provided by the Office of State Construction and an assumed inflation rate of 5% per year.~~

<u>Custody Level</u>	<u>Minimum</u>	<u>Medium</u>	<u>Close</u>
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Construction Cost Per Bed 2002-0203	\$38,595	\$73,494	\$85,444
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Construction costs, where applicable, are shown as non-recurring costs in the Fiscal Impact Table on Page 1 of this note. These costs assume that funds to construct prison beds should be budgeted in advance. Based on previous prison construction projects we are assuming it will typically require three years for planning, design and construction of new beds.

OPERATING: Operating costs are based on actual 2001-02 costs for each custody level as provided by the Department of Correction. These costs include security, inmate programs, inmate costs (food, medical etc.) and administrative overhead costs for the Department and the Division of Prisons. A 3% annual inflation rate will be added each year to the base costs for FY 2002 shown below and included in the recurring costs estimated in the Fiscal Impact Table on Page 1.

Daily Inmate Operating Cost 2001-02

<u>Custody Level</u>	<u>Minimum</u>	<u>Medium</u>	<u>Close</u>	<u>Statewide Average</u>
Daily Cost Per Inmate (2001-02)	\$50.04	\$65.17	\$80.19	\$62.43

Only operating costs of new prison beds, not construction costs, will be included in the fiscal estimate under the following circumstances: (1) when a bill increases the inmate population in the first two years of the fiscal note horizon, FY 2004 and 2005, this is based on the assumption that Correction cannot build prisons quickly enough to house additional offenders before 2005-06 and, (2) if the number of beds is anticipated to be less than 400 beds total since it is not practical to assume DOC would construct a general population prison with fewer than 400 beds.

In practice under these circumstances, DOC will have to take all or one of several actions: purchase additional beds out of state or in county jails; pay counties to increase jail backlog; or, establish temporary beds in the State system. For these circumstances, FRD will use the DOC statewide average operating cost, plus 3% annually, to calculate the prison bed cost.

ASSUMPTIONS AND METHODOLOGY:

Judicial Branch

For most criminal penalty bills, the Administrative Office of the Courts provides Fiscal Research with an analysis of the fiscal impact of the specific bill. For these bills, fiscal impact is typically based on the assumption that court time will increase due to an expected increase in trials and a corresponding increase in the hours of work for judges, clerks and prosecutors. This increased court time is also expected to result in greater expenditures for jury fees and indigent defense.

~~**SOURCES OF DATA:** Department of Correction; Judicial Branch; North Carolina Sentencing and Policy Advisory Commission; and, Office of State Construction.~~

~~**TECHNICAL CONSIDERATIONS:**~~

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DATE: April 22, 2003



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