GENERAL ASSEMBLY OF NORTH CAROLINA

SESSION 1989

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HOUSE BILL 2245* Committee Substitute Favorable 7/3/90 Third Edition Engrossed 7/4/90

Short Title: Prison Bonds/Cap.

Sponsors:

Referred to:

June 1, 1990

1	A BILL TO BE ENTITLED
2	AN ACT TO AUTHORIZE THE ISSUANCE OF NOT IN EXCESS OF SEVENTY-
3	FIVE MILLION DOLLARS BONDS OF THE STATE TO PROVIDE FUNDS,
4	WITH ANY OTHER AVAILABLE FUNDS, FOR STATE PRISON FACILITIES,
5	SUCH AUTHORIZED BONDS TO BE ISSUED WITHOUT AN ELECTION
6	DURING THE BIENNIUM ENDED JUNE 30, 1991, IN AN AMOUNT NOT IN
7	EXCESS OF SUCH AUTHORIZED AMOUNT AND NOT IN EXCESS OF TWO-
8	THIRDS OF THE AMOUNT BY WHICH THE STATE'S OUTSTANDING
9	INDEBTEDNESS SHALL HAVE BEEN REDUCED DURING THE 1987-89
10	BIENNIUM, AND TO RAISE THE PRISON POPULATION CAP.
11	The General Assembly of North Carolina enacts:
12	Section 1. Short title. This act shall be known and may be cited as the
13	"Prison Facilities Legislative Bond Act of 1990."
14	Sec. 2. Findings and determinations. It is the intent and purpose of the
15	General Assembly by this act to provide for the issuance of general obligation bonds of
16	the State in order to facilitate the payment of the capital costs required in connection
17	with providing additional prison facilities.
18	Sec. 3. Definitions. As used in this act, unless the context otherwise
19	requires:
20	(1) "Bonds" means the bonds issued under this act.

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1	(2)	" Cost" means, without intending thereby to limit or restrict any proper
2		definition of such word in financing the cost of State prison facilities
3		as authorized by this act,
4		a. The cost of constructing, reconstructing, enlarging, acquiring
5		and improving prison facilities, and acquiring equipment and
6		land therefor,
7		b. The cost of engineering, architectural and other consulting
8		services as may be required,
9		c. Administrative expenses and charges,
10		d. The cost of bond insurance, investment contracts, credit
11		enhancement and liquidity facilities, interest-rate swap
12		agreements, financial and legal consultants and related costs of
13		bond and note issuance, to the extent and as determined by the
14		State Treasurer, and
15		e. Any other costs and expenses necessary or incidental to the
16		purposes of this act.
17	(3)	" Credit facility" means an agreement entered into by the State
18		Treasurer on behalf of the State with a bank, savings and loan
19		association or other banking institution, an insurance company,
20		reinsurance company, surety company or other insurance institution, a
21		corporation, investment banking firm or other investment institution,
22		or any financial institution or other similar provider of a credit facility,
23		which provider may be located within or without the United States of
24		America, such agreement providing for prompt payment of all or any
25		part of the principal or purchase price (whether at maturity,
26		presentment or tender for purchase, redemption or acceleration),
27		redemption premium, if any, and interest on any bonds or notes
28		payable on demand or tender by the owner, in consideration of the
29		State agreeing to repay the provider of the credit facility in accordance
30		with the terms and provisions of such agreement.
31	(4)	"Notes" means the notes issued under this act.
32	(5)	" Par formula" means any provision or formula adopted by the State to
33		provide for the adjustment, from time to time, of the interest rate or
34		rates borne by any bonds or notes, including:
35		a. A provision providing for such adjustment so that the purchase
36		price of such bonds or notes in the open market would be as
37		close to par as possible,
38		b. A provision providing for such adjustment based upon a
39		percentage or percentages of a prime rate or base rate, which
40		percentage or percentages may vary or be applied for different
41		periods of time, or
42		c. Such other provision as the State Treasurer may determine to be
43		consistent with this act and will not materially and adversely

affect the financial position of the State and the marketing of bonds or notes at a reasonable interest cost to the State.

3 Sec. 4. Authorization of bonds and notes. The State Treasurer is hereby 4 authorized, by and with the consent of the Council of State as herein provided, to issue 5 and sell at one time or from time to time in the biennium ending June 30, 1991, general 6 obligation bonds of the State to be designated "State of North Carolina Capital 7 Improvement Bonds" or notes of the State as herein provided, in an aggregate principal 8 amount not to exceed seventy-five million dollars (\$75,000,000), said amount not being 9 in excess of two-thirds of the amount by which the State's outstanding indebtedness was 10 reduced during the biennium ended June 30, 1989, for the purpose of providing funds, with any other available funds, for the uses authorized in this act. 11

12 If the seventy-five million dollars (\$75,000,000) maximum principal amount 13 of bonds and notes herein authorized shall be in excess of two-thirds of the amount by 14 which the State's outstanding indebtedness shall have been reduced during the biennium 15 ended June 30, 1989, and the amount of bonds and notes issued hereunder shall on that 16 account be less than seventy-five million dollars (\$75,000,000), the difference between the proceeds of said bonds and notes and the seventy-five million dollars (\$75,000,000) 17 18 aggregate bond proceeds set forth above may be made up from other available sources 19 or the costs of the authorized uses may be reduced.

Sec. 5. Uses of bond and note proceeds. The proceeds of bonds and notes shall be used for financing the cost of State prison facilities, under the supervision of the Department of Correction, as herein provided, including, without limitation, the cost of constructing capital facilities, renovating or reconstructing existing facilities, acquiring equipment related thereto, purchasing land, paying costs of issuance of bonds and notes and paying contractual services necessary for the completion of the purposes of this act.

The proceeds of bonds and notes, including premium thereon, if any, except the proceeds of bonds the issuance of which has been anticipated by bond anticipation notes or the proceeds of refunding bonds or notes, shall be placed by the State Treasurer in a special fund to be designated the "State Prison Facilities Legislative Bond Fund of 1990" and shall be disbursed as herein provided.

Any additional moneys which may be received by means of a grant or grants from the United States of America or any agency or department thereof or from any other source to aid in financing the cost of any prison facilities authorized by this act may be placed by the State Treasurer in the State Prison Facilities Legislative Bond Fund of 1990 or in a separate fund and shall be disbursed, to the extent permitted by the terms of such grant or grants, without regard to any limitations imposed by this act.

37 The proceeds of bonds and notes may be used with any other moneys made 38 available by the General Assembly for the cost of State prison facilities, including the 39 proceeds of any other State bond issues, whether heretofore made available or which 40 may be made available at the session of the General Assembly at which this act is ratified or any subsequent sessions. The proceeds of bonds and notes shall be expended 41 42 and disbursed under the direction and supervision of the Director of the Budget. The 43 funds provided by this act shall be disbursed for the purposes provided in this act upon 44 warrants drawn on the State Treasurer by the State Comptroller, which warrants shall

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1 not be drawn until requisition has been approved by the Director of the Budget and 2 which requisition shall be approved only after full compliance with the Executive 3 Budget Act, Article 1 of Chapter 143 of the General Statutes, as it may be amended from time to time. 4 5 The Office of State Budget and Management shall provide quarterly reports 6 to the Joint Legislative Commission on Governmental Operations, the Chairpersons of 7 the Senate and House Appropriation Committees, and the Fiscal Research Division on 8 the expenditure of moneys from the State Prison Facilities Bond Fund. The reports 9 shall continue until the completion of the projects provided for in the State Prison 10 Facilities Legislative Bond Fund of 1990. 11 Sec. 6. Allocation of proceeds. Descriptions, custodial levels, beds, projected allocations. 12 (1)The 13 proceeds of bonds and notes shall be allocated and expended for 14 paying the cost of prison facilities, to the extent and as provided in this 15 act and subject to change as herein provided, as follows: 16 **Project Description** Custodial Level Beds **Projected Allocation** 17 Caswell Correctional Medium 104 \$ 3,456,536 18 Center 19 **Columbus** Correctional Medium 104 3,087,200 20 Center 21 Pender Correctional Medium 208 4,610,628 Center 22 Western Institution 480 23 Close 28,724,300 24 Burke Youth Center Minimum 100 2,782,956 Randolph Correctional 25 Medium 208 6,239,363 26 Center 27 Montgomery Correctional Medium 104 4,227,592 Center 28 29 N.C. Correctional Medium 208 3,720,110 30 Institution for Women 31 (A & B Dormitory 32 Replacement) Anson or Lenoir 33 Correctional Medium 34 520 16,625,417 35 Institution 36 37 Contingencies 1,525,898 38 39 Total \$75,000,000 40 41 The project listed as "Anson or Lenoir Correctional Institution" shall be 42 constructed in Anson County, unless the County of Lenoir in a timely fashion makes sufficient land available to the State for the project at no 43 44 cost to the State, and the land is found suitable by the Director of the

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1 2			Budget, in which case the Director of the Budget may locate the project in Lenoir County.
3		(2)	Increases in projected allocations. Projected allocations set forth
4			above may be increased to reflect the availability of other funds,
5			including, without limitation, contingency funds, income earned on the
6			investment of bond and note proceeds and the proceeds of any grants.
7		(3)	Contingency funds. The amount allocated for contingencies set forth
8			above shall be placed by the State Treasurer in a special account in the
9			State Prison Facilities Legislative Bond Fund of 1990 to be designated
10			the "State Prison Facilities Contingency Account." The funds in the
11			State Prison Facilities Contingency Account shall be disbursed in
12			accordance with the procedures herein established for disbursements
13			from the State Prison Facilities Legislative Bond Fund of 1990. The
14			funds in the State Prison Facilities Contingency Account shall be
15			expended for paying the cost of projects, including, without limitation,
16			the costs of issuance of bonds and notes, increased project costs
17			resulting from construction costs exceeding projected costs,
18			inflationary factors and changes in projects and allocations.
19		(4)	Administration. The office of State Budget and Management may
20			contract for and supervise all aspects of administration, technical
21			assistance, design, construction or demolition of prison facilities in
22			order to implement the providing of prison facilities under the
23			provisions of this act without being subject to the requirements of the
24			following statutes and rules implementing those statutes: G.S. 143-
25			135.26(1), 143-128, 143-129, 143-131, 143-132, 143-134, 143-135.26,
26			143-64.10 through 143-64.13, 113A-1 through 113A-10, 113A-50
27			through 113-66, 133-1.1(b), 133-1.1(g) and 143-408.1; provided,
28			however, of the funds allocated under the provisions of this act for the
29			construction of prison facilities, the Office of State Budget and
30			Management shall have a verifiable ten percent (10%) goal for
31			participation by minority and women-owned businesses. All contracts
32			for the design, construction, or demolition of prison facilities shall
33			include a penalty for failure to complete the work by a specified date.
34			In implementing the providing of prison facilities under the provisions
35			of this act, the Office of State Budget and Management shall endeavor
36			to contract for and supervise the administration, technical assistance,
37			design, construction and demolition of prison facilities such that, of the
38			projects described in subsection (1), prison facilities providing at least
39			1,556 beds shall be completed and placed in service within 12 months
40			of the date that bonds are issued pursuant to this act.
41		(5)	Changes. The Director of the Budget is empowered, when the
42		. /	Director determines it is in the best interest of the State and the State
43			prison system to do so, and if the cost of a particular project is less
44			than the projected allocation, to use the excess funds to increase the

1	size of that project or increase the size of any other project itemized in
2	this section, or to increase the amount allocated to a particular
3	institution within the aggregate amount of funds available under this
4	act including the proceeds of any investment earnings. Prior to taking
5	any action under this subsection, the Governor may consult with the
6	Advisory Budget Commission.
7	(6) Quarterly reports. The Office of State Budget and Management shall
8	provide quarterly reports to the Chairman of the Appropriations
9	Committee and the Base Budget Committee in the Senate, the
10	Chairman of the Appropriations Committee in the House, the Joint
11	Legislative Commission on Governmental Operations, and the Fiscal
12	Research Division as to any changes in projects and allocations made
13	under this section.
14	Sec. 7. Issuance of bonds and notes.
15	(1) Terms and conditions. Bonds or notes may bear such date or dates,
16	may be serial or term bonds or notes, or any combination thereof, may
17	mature in such amounts and at such time or times, not exceeding 40
18	years from their date or dates, may be payable at such place or places,
19	either within or without the United States of America, in such coin or
20	currency of the United States of America as at the time of payment is
21	legal tender for payment of public and private debts, may bear interest
22	at such rate or rates, which may vary from time to time, and may be
23	made redeemable before maturity, at the option of the State or
23	otherwise as may be provided by the State, at such price or prices,
25	including a price less than the face amount of the bonds or notes, and
2 <i>5</i> 26	under such terms and conditions, all as may be determined by the State
20 27	Treasurer, by and with the consent of the Council of State.
28	(2) Signatures; form and denomination; registration. Bonds or notes
28 29	may be issued as certificated or uncertificated obligations. If issued as
30	certificated obligations, bonds or notes shall be signed on behalf of the
30	State by the Governor or shall bear his facsimile signature, shall be
32	•
32 33	signed by the State Treasurer or shall bear his facsimile signature, and
	shall bear the Great Sear of the State or a facsimile thereof shall be
34	impressed or imprinted thereon. If bonds or notes bear the facsimile
35	signatures of the Governor and the State Treasurer, the bonds or notes
36	shall also bear a manual signature which may be that of a bond
37	registrar, trustee, paying agent or designated assistant of the State
38	Treasurer. Should any officer whose signature or facsimile signature
39	appears on bonds or notes cease to be such officer before the delivery
40	of the bonds or notes, the signature or facsimile signature shall
41	nevertheless have the same validity for all purposes as if the officer
42	had remained in office until delivery and bonds or notes may bear the
43	facsimile signatures of persons who at the actual time of the execution
44	of the bonds or notes shall be the proper officers to sign any bond or

note although at the date of the bond or note such persons may not have been such officers. The form and denomination of bonds or notes, including the provisions with respect to registration of the bonds or notes and any system for their registration, shall be as the State Treasurer may determine in conformity with this act; provided, however, that nothing in this act shall prohibit the State Treasurer from proceeding, with respect to the issuance and form of the bonds or notes, under the provisions of Chapter 159E of the General Statutes, the Registered Public Obligations Act, as said Chapter may be amended from time to time, as well as under this act.

(3) Manner of sale; expenses. Subject to determination by the Council of State as to the manner in which bonds or notes shall be offered for sale, whether at public or private sale, whether within or without the United States of America and whether by publishing notices in certain newspapers and financial journals, mailing notices, inviting bids by correspondence, negotiating contracts of purchase or otherwise, the State Treasurer is authorized to sell bonds or notes at one time or from time to time at such rate or rates of interest which may vary from time to time, and at such price or prices, including a price less than the face amount of the bonds or notes, as the State Treasurer may determine. All expenses incurred in the preparation, sale and issuance of bonds or notes or notes or other available moneys.

(4) Notes; repayment.

- a. By and with the consent of the Council of State, the State Treasurer is hereby authorized to borrow money, and to execute and issue notes of the State for the same, but only in the following circumstances and under the following conditions:
- 1. For anticipating the sale of bonds to the issuance of which the Council of State shall have given consent, if the State Treasurer shall deem it advisable to postpone the issuance of the bonds;
 - 2. For the payment of interest on or any installment of principal of any bonds then outstanding, if there shall not be sufficient funds in the State treasury with which to pay the interest or installment of principal as they respectively become due;
 - 3. For the renewal of any loan evidenced by notes herein authorized;
 - 4. For the providing of prison facilities as herein authorized; and
 - 5. For refunding bonds or notes as herein authorized.
- b. Funds derived from the sale of bonds or notes may be used in the payment of any bond anticipation notes issued under this

1		and Frenche annoticed has the Comment Assembles for the assessment
1		act. Funds provided by the General Assembly for the payment
2		of interest on or principal of bonds shall be used in paying the
3		interest on or principal of any notes and any renewals thereof,
4		the proceeds of which shall have been used in paying interest on
5		or principal of the bonds.
6	(5)	Refunding bonds and notes. By and with the consent of the Council
7		of State, the State Treasurer is authorized to issue and sell refunding
8		bonds and notes pursuant to the provisions of the State Refunding
9		Bond Act, as it may be amended from time to time, for the purpose of
10		refunding bonds or notes issued pursuant to this act. The refunding
11		bonds and notes may be combined with any other issues of State bonds
12		and notes similarly secured.
13	(6)	Tax exemption. Bonds and notes and their transfer (including any
14		profit made on the sale thereof) shall be exempt from all State, county
15		and municipal taxation or assessment, direct or indirect, general or
16		special, whether imposed for the purpose of general revenue or
17		otherwise, excluding inheritance and gift taxes. The interest on bonds
18		and notes shall not be subject to taxation as to income, nor shall the
19		bonds and notes be subject to taxation when constituting a part of the
20		surplus of any bank, trust company or other corporation.
21	(7)	Investment eligibility. Bonds and notes are hereby made securities in
22		which all public officers, agencies and public bodies of the State and
23		its political subdivisions, all insurance companies, trust companies,
24		investment companies, banks, savings banks, savings and loan
25		associations, credit unions, pension or retirement funds, other financial
26		institutions engaged in business in the State, executors, administrators,
27		trustees and other fiduciaries may properly and legally invest funds,
28		including capital in their control or belonging to them. Bonds and
29		notes are hereby made securities which may properly and legally be
30		deposited with and received by any officer or agency of the State or
31		political subdivision of the State for any purpose for which the deposit
32		of bonds, notes or obligations of the State or any political subdivision
33		is now or may hereafter be authorized by law.
34	(8)	Faith and credit. The faith and credit and taxing power of the State
35	(0)	are hereby pledged for the payment of the principal of and the interest
36		on bonds and notes.
37	Sec. 8	8. Variable interest rates. In fixing the details of bonds and notes, the
38		may provide that any of the bonds or notes may:
39	(1)	Be made payable from time to time on demand or tender for purchase
40	(1)	by the owner thereof provided a credit facility supports the bonds or
41		notes, unless the State Treasurer specifically determines that a credit
42		facility is not required upon a finding and determination by the State
43		Treasurer that the absence of a credit facility will not materially and
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	adversely affect the financial position of the State and the marketing of
	the bonds or notes at a reasonable interest cost to the State;
(2)	Be additionally supported by credit facility;
(3)	Be made subject to redemption or a mandatory tender for purchase
	prior to maturity;
(4)	Bear interest at a rate or rates that may vary for such period or periods
	of time, all as may be provided in the proceedings providing for the
	issuance of the bonds or notes, including, without limitation, such
	variations as may be permitted pursuant to a par formula; and
(5)	Be made the subject of a remarketing agreement whereby an attempt is
	made to remarket bonds or notes to new purchasers prior to their
	presentment for payment to the provider of the credit facility or to the
If the	State.
	e aggregate principal amount repayable by the State under a credit facility
	the aggregate principal amount of bonds or notes secured by the credit er as a result of the inclusion in the credit facility of a provision for the
•	terest for a limited period of time or the payment of a redemption
	any other reason, then the amount of authorized but unissued bonds or
*	e term of such credit facility shall not be less than the amount of such
	he payment of such excess is otherwise provided for by agreement of the
State executed by the State Treasurer.	
	9. Interpretation of act.
	tional method. The foregoing sections of this act shall be deemed to
	litional and alternative method for the doing of the things authorized
<u> </u>	all be regarded as supplemental and additional to powers conferred by
other laws, and	shall not be regarded as in derogation of any powers now existing.
	ral construction. This act, being necessary for the health and welfare of
. .	e State, shall be liberally construed to effect the purposes thereof.
. ,	nsistent provisions. Insofar as the provisions of this act are inconsistent
-	ions of any general laws, or parts thereof, the provisions of this act shall
be controlling.	
. ,	rability. If any provision of this act or the application thereof to any
*	mstance is held invalid, such invalidity shall not affect other provisions
* *	of the act which can be given effect without the invalid provision or
	1 to this end the provisions of this act are declared to be severable. 10. Effective Neverther 1, 1000, $C = 148, 4.1$ mode as rewritten:
	10. Effective November 1, 1990, G.S. 148-4.1 reads as rewritten:
•	lease of inmates.
. ,	never the Secretary of Correction determines from data compiled by the Correction that it is necessary to reduce the prison population to a more
-	vel, he shall direct the Parole Commission to release on parole over a
-	od of time a number of prisoners sufficient to that purpose.
-	pt as provided in subsection (c) and (e), only inmates who are otherwise
	ole pursuant to Article 85 of Chapter 15A or pursuant to Article 3B of
	y be released under this section.
1	-

1 (c) Persons eligible for parole under Article 85A of Chapter 15A shall be eligible 2 for early parole under this section nine months prior to the discharge date otherwise 3 applicable, and six months prior to the date of automatic 90-day parole authorized by 4 G.S. 15A-1380.2.

5 (d) If the number of prisoners housed in facilities owned or operated by the State 6 of North Carolina for the Division of Prisons exceeds ninety-eight percent (98%) of 7 $\frac{18,715-19,324}{1000}$ for 15 consecutive days, the Secretary of Correction shall notify the 8 Governor and the Chairman of the Parole Commission of this fact. Upon receipt of this 9 notification, the Parole Commission shall within 90 days release on parole a number of 10 inmates sufficient to reduce the prison population to ninety-seven percent (97%) of 11 $\frac{18,71519,324}{18,71519,324}$.

From the date of the notification until the prison population has been reduced to ninety-seven percent (97%) of <u>18,71519,324</u>, the Secretary may not accept any inmates ordered transferred from local confinement facilities to the State prison system under G.S. 148-32.1(b). Further, the Secretary may return any inmate housed in the State prison system under an order entered pursuant to G.S. 148-32.1(b) to the local confinement facility from which the inmate was transferred.

18 (e) In addition to those persons otherwise eligible for parole, from the date of 19 notification in subsection (d) until the prison population has been reduced to ninety-20 seven percent (97%) of 18,71519,324, any person imprisoned only for a misdemeanor 21 also shall be eligible for parole and immediate termination upon admission, 22 notwithstanding any other provision of law, except those persons convicted under G.S. 23 20-138.1 of driving while impaired or any offense involving impaired driving.

(f) In complying with the mandate of subsection (d), the Parole Commission may exercise the discretion granted to refuse parole by G.S. 15A-1371 in selecting felons to be paroled under this section so long as the prison population does not exceed 18,71519,324.

(g) In order to meet the requirements of this section, the Parole Commission shall not parole any person convicted under Article 7A of Chapter 14 of a sex offense, under G.S. 14-39, 14-41, or 14-43.3, under G.S. 90-95(h) of a drug trafficking offense, or under G.S. 14-17. The Parole Commission may continue to consider the suitability for release of such persons in accordance with the criteria set forth in Articles 85 and 85A of Chapter 15A."

34 Sec. 11. Effective June 30, 1991, G.S. 148-4.1(d) as amended by Section 10 35 of this act reads as rewritten:

"(d) If the number of prisoners housed in facilities owned or operated by the State of North Carolina for the Division of Prisons exceeds ninety-eight percent (98%) of 19,324-20,435 for 15 consecutive days, the Secretary of Correction shall notify the Governor and the Chairman of the Parole Commission of this fact. Upon receipt of this notification, the Parole Commission shall within 90 days release on parole a number of inmates sufficient to reduce the prison population to ninety-seven percent (97%) of 19,32420,435.

From the date of the notification until the prison population has been reduced to ninety-seven percent (97%) of 19,32420,435, the Secretary may not accept any inmates 1989

ordered transferred from local confinement facilities to the State prison system under
G.S. 148-32.1(b). Further, the Secretary may return any inmate housed in the State
prison system under an order entered pursuant to G.S. 148-32.1(b) to the local
confinement facility from which the inmate was transferred."

5 Sec. 12. Effective July 1, 1991, G.S. 148-4.1(e) as amended by Section 10 of 6 this act reads as rewritten:

"(e) In addition to those persons otherwise eligible for parole, from the date of
notification in subsection (d) until the prison population has been reduced to ninetyseven percent (97%) of 19,32420,435, any person imprisoned only for a misdemeanor
also shall be eligible for parole and immediate termination upon admission,
notwithstanding any other provision of law, except those persons convicted under G.S.
20-138.1 of driving while impaired or any offense involving impaired driving."

13 Sec. 13. Effective July 1, 1991, G.S. 148-4.1(f) as amended by Section 10 of 14 this act reads as rewritten:

"(f) In complying with the mandate of subsection (d), the Parole Commission may
exercise the discretion granted to refuse parole by G.S. 15A-1371 in selecting felons to
be paroled under this section so long as the prison population does not exceed 19,324
20,435."

19 Sec. 14. The Secretary of Correction may advance or delay the effective date 20 of Sections 10 through 13 of this act by not more than 45 days from the dates provided 21 in this act, based on the availability or lack thereof of prison space.

22 Sec. 15. This act is effective upon ratification.